# Stimulating Regulatory Compliance and Ethical Behavior of Organizations: a Review

Running title: Regulatory compliance and ethical behavior

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# Acknowledgements

This research was made possible by the Dutch Authority for the Financial Markets that funded 80 percent of the research project, and by the NWO-Spinoza Prize awarded to Prof. dr. Naomi Ellemers that funded 20 percent. Prof. dr. Elianne van Steenbergen holds a 'Psychology of Supervision' chair, which is funded for 50 percent by the Dutch Authority for the Financial Markets, and for 50 percent by Utrecht University. The authors thank Filip van den Bergh for his valuable comments on previous versions of this manuscript. This manuscript was presented by the first author in an earlier stage at the ECPR Standing Group on Regulatory Governance Conference 2023 and the VSR Conference 2024.

#### Abstract

Regulators aim to influence behavior of regulatees, such as compliance (i.e., following rules and regulations), but also ethical behavior (i.e., doing the right thing, irrespective of the rules and regulations). A literature review was conducted to collect, summarize, and analyze empirical evidence on how regulators can stimulate regulatees' compliance and ethical behavior. We introduce a novel framework, in which we propose that regulatory actions influence compliance and ethical behavior through regulatees' capability, opportunity, and motivation. Combining the findings of 35 articles, we showed that studies on 'sanctions' demonstrated mixed results regarding their effectiveness, whereas 'inspections' were found more effective. Notably, the subcomponents psychological capability, social opportunity, and reflective motivation were more effective in stimulating behavior than the physical capability, physical opportunity, and automatic motivation. We reflect on how these insights can be used by regulators to increase their effectiveness, as well as for the aim to further develop regulatory theory.

Key words: compliance, ethical behavior, regulation, enforcement, organizational behavior

#### **Stimulating Regulatory Compliance and Ethical Behavior of Organizations:**

#### a Review

Regulators are pivotal in today's society. Their goals are to maintain market stability, safeguard public health and safety, and mitigate pollution, amongst other things. To achieve this, an aim of regulators is to influence the behavior of regulatees. Specifically, regulators aim to stimulate regulatees to follow the rules and regulations, indicating compliance. Additionally, regulators can stimulate ethical behavior, which refers to doing the 'right' thing, irrespective of the rules and regulations. For example, in the Netherlands, some regulators consider 'good governance' in their risk assessment of regulatees, even though this topic may not always be reflected in specific legal norms (Bokhorst, 2019). Here, next to monitoring non-compliance, regulators keep an eye out for unethical and harmful behaviors to prevent public scandals (Van Steenbergen & Ellemers, 2020).

Regulators use certain actions to stimulate compliance and ethical behavior, which can be related to enforcement, such as sanctions. However, it can also include inspections or cooperative actions, such as providing guidance. This raises the question: to what extent are regulatory actions effective in fostering compliance and ethical behavior? For example, are sanctions more effective in increasing compliance in comparison to providing guidance, or vice versa? Providing answers to these types of questions will enable regulators to choose effective regulatory actions. In addition to exploring *if* certain regulatory actions are effective, we investigated *why* they are effective (or not). Building on the work of Michie et al. (2011), we argue that the impact of regulatory actions depends on the regulatees' capability, opportunity, and motivation as key drivers of behavior. To illustrate: did a regulator increase compliance because they enhanced the regulatees' knowledge of the law, or because the regulator increased their motivation to comply?

The aim of this review paper was to collect, summarize, analyze, and review empirical evidence on the question of how regulators can effectively stimulate compliance and ethical behavior of regulatees. This aim contributes to regulatory practice and existing literature in various ways. First, as explained above, we considered not only compliance but also ethical behavior as a relevant outcome for regulators. Second, we compared different types of regulatory actions (e.g., sanctions, inspections, and cooperative actions) to gain more insight into their effectiveness. Third, we analyzed various underlying factors to try to explain why particular regulatory actions are more or less effective in fostering regulatees' compliant and ethical behavior. Underlying factors are specific variables that are researched in articles (such as knowledge), which we categorized as either capability, opportunity, or motivation. Fourth, we introduce the *Regulatory Impact on Compliance and Ethical behavior (RICE) framework*, which is a predictive framework that provides insights into the relationships between regulatory actions, underlying factors of regulatees, and their impact on compliance and ethical behavior. With proposing the RICE framework, we extend the scope of prior review papers (Cohen, 1998; Gray & Shimshack, 2011; Simpson et al., 2014) that focused primarily on the relationship between certain regulatory actions and compliance, sometimes only in one particular sector. This review, based on empirical studies in different sectors, can help regulators to become more effective by revealing influential underlying factors that do or do not increase compliance and ethical behavior of regulatees. As Cohen (1998) already underscored: ''we probably know the least about the most important and fundamental topic in regulation: why firms comply with the law''.

# Stimulating compliance and ethical behavior

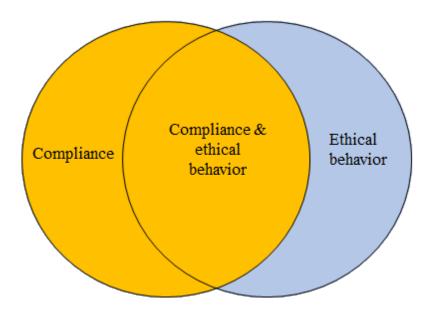
To effectively influence the behavior of regulatees, it is fundamental to understand what drives compliance and ethical behavior (Nielsen & Parker, 2009). 'Compliance' is a state in which organizations adhere to laws and regulations (Hashmi et al., 2015). 'Ethical behavior' is used to describe behavior that goes beyond compliance, or other desired behaviors. These desired behaviors can be considered 'ethical' when it is in line with widely accepted societal or moral norms, regardless of whether it is specified by laws or regulations (Van Steenbergen & Ellemers, 2020; cf. Kish-Gephart et al., 2010). To illustrate: the Environmental Protection Agency (EPA) in the United States of America (USA) provides a voluntary environmental program, in which regulatees can pledge that they go beyond compliance (Koehler, 2007).

To the best of our knowledge, Malcom Sparrow was the first scholar to argue that regulators should shift their focus towards intervening on harmful behavior – such as unethical behavior – and not only focus on behavior that is illegal or noncompliant. In The Regulatory Craft (2000), Sparrow proposed that it is not adequate to define the mission of regulators solely by laws and regulations. The work of regulators is not static, because issues come and go, while the law is not always up to speed.

Sparrow illustrates this with an example of the Occupational Safety and Health Administration (OSHA), in which they pick a problem that they believe is important to tackle. Namely, the OSHA encouraged organizations to acquire ergonometric products for their employees to prevent or mitigate physical health issues, even though the law does not require organizations to purchase ergonometric products (Sparrow, 2000). In his most recent book, Sparrow (2020) has visualized the difference and overlap between illegal and harmful behavior in a Venn diagram. In the current review paper, we used positive counterparts of illegal and harmful behavior, namely 'compliance and ethical behavior'. This adaptation of Sparrow's figure can be found in Figure 1. In this paper, we will either describe the yellow area (i.e., compliance, which could also be ethical behavior) or the blue area (i.e., ethical behavior, which is not required by laws or regulations).

# Figure 1

Venn diagram of compliance and/or ethical behavior



Note. Adapted from Sparrow (2020).

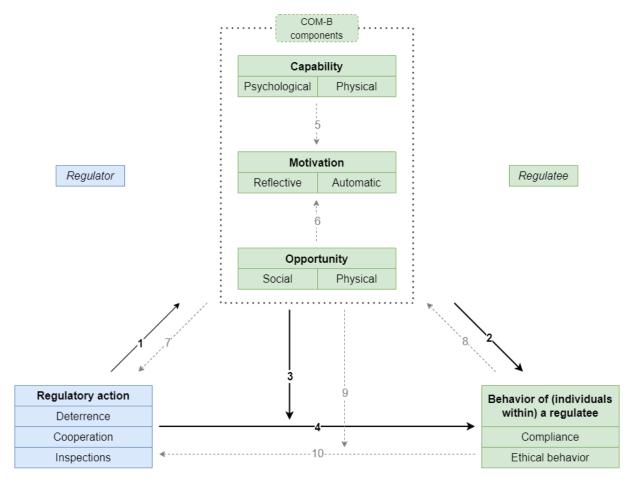
There are several theories – such as deterrence theory and responsive regulation theory – that aim to explain interactions between regulators and regulatees. They are valuable for regulators when considering how they can improve their effectiveness when influencing regulatees. Deterrence theory can be helpful in explaining whether a sanction will have a deterrent effect on regulatees, considering the costs and benefits for them to comply or not (Scholz, 1984). Nonetheless, this theory particularly focuses on the effect of deterrence, whereas regulators also use less coercive strategies to influence compliance or ethical behavior, such as cooperation. Responsive regulation theory – including its regulatory pyramid – proposes a hierarchy of regulatory actions, ranging from education and persuasion to penalties and court actions (Ayres & Braithwaite, 1992). This theory supports regulators in making a deliberative choice between regulatory actions, in which they are encouraged to first consider less intrusive or costly actions, by using persuasion or cooperation, before moving to deterrent actions, such as sanctions. Thus, responsive regulation theory poses that compliance or other desired behaviors can be achieved by strategically choosing whether to use cooperation or deterrence (Ayres & Braithwaite, 1992). Therefore, the current paper will not only review evidence of studies on deterrent actions but also cooperative actions, in which persuasion is applied rather than coercion. To illustrate: cooperation entails providing regulatees with technical assistance (Stafford, 2012), giving regulatees second chances to comply (Scholz, 1984), or providing regulatees with extra information regarding laws and regulations (Shimshack & Ward, 2005).

#### **RICE:** a predictive behavioral framework

We propose a novel predictive behavioral framework: the RICE framework (see Figure 2). With this framework, the goal is to not only examine *if* certain regulatory actions are effective, but also *why* they are effective. The RICE framework builds on the Capability-Opportunity-Motivation-Behavior (COM-B) model by Michie et al. (2011). The COM-B model is seen as a powerful framework to identify important predictors of desired behaviors, such as pro-environmental behavior (Perros et al., 2022), and to develop effective interventions or communication messages (Krusche et al., 2022). Michie et al. (2011) proposed that the COM-B model can also be used in the context of regulation, but so far this is only done to limited extend. This is somewhat surprising, as regulators aim to influence the *behavior* of regulatees, so a *behavioral* framework seems useful. Specifically, a

behavioral framework seems fitting for two major reasons. First, a behavioral framework can support in categorizing underlying factors so that an overview can be created of factors that have been studied more or less extensively. Second, a behavioral framework could lead to the identification of underlying factors that are potentially more effective in stimulating compliance and ethical behavior. With this, regulators can become more aware of how their actions can influence the behaviors of regulatees, and which underlying factors are most important to target when undertaking action.

# Figure 2



The RICE framework

*Note.* The arrowed numbers indicate the ten different ways that parts of the framework interact with each other.

The COM-B model originally focused on individual behavior, but we believe it can be applied to (regulated) organizations as well. Because, in the end, individuals within those organizations have to change their behavior in order for the organization to change as a whole. The RICE framework illustrates that regulatees need to have the capability, opportunity, and/or the motivation to comply and behave ethically. Each COM-B component can be divided into two subcomponents. Capability consists of physical capability (e.g., relevant skills) and psychological capability (e.g., knowledge of regulations). Opportunity consists of physical opportunity (e.g., number of personnel) and social opportunity (e.g., social norms). Motivation consists of reflective motivation (e.g., intrinsic motivation) and automatic motivation (e.g., fear of punishment). To give an example of applying the framework: when a financial regulator provides guidance (i.e., cooperation) to banks regarding a particular financial risk, individuals of the regulated bank may now have more knowledge (i.e., psychological capability) regarding this financial risk. In turn, this increased knowledge can lead employees to giving accurate financial advice to consumers, and act thus more in line with laws and regulations (i.e., compliance).

Recent studies showed that the COM-B model is a promising model to adapt to a regulatory context. For instance, one study found that physical opportunity (i.e., having sufficient time) and reflective motivation (i.e., the belief that compliance is important) were associated with healthcare workers' compliance with hand hygiene standards (Van Dijk et al., 2023). Another study investigated farmers' responsible behavior (i.e., ethical behavior) regarding their livestock's medicine intake. It was found that psychological capability (i.e., knowledge of the consequences of unethical behavior), social opportunity (i.e., social pressure), reflective motivation (i.e., professional identity) and automatic motivation (i.e., positive emotions regarding ethical behavior) predicted ethical behavior of farmers (Farrell et al., 2023). These recent studies illustrate that further investigation into the COM-B components and their predictive relationship with compliance and ethical behavior seems useful.

The RICE framework identifies ten different ways that elements within the model influence each other, as indicated by the ten arrows in Figure 2. In this review paper, we focus on arrow 1 to 4. Arrows 1 and 2 indicate that underlying factors can *mediate* the relationship between a regulatory action and compliance or ethical behavior. For example, when a cooperative regulatory action increases psychological capability (arrow 1), this could in turn increase ethical behavior (arrow 2). Furthermore, arrows 3 and 4 indicate that underlying factors can also *moderate* the relationship between a regulatory action and compliance or ethical behavior. For example, an inspection may be effective in stimulating compliance (arrow 4), but this effect could be stronger when employees of an organization have more reflective motivation to comply (arrow 3). We do acknowledge that there can be other possible relationships, indicated by arrows 5-10. However, we focused on prior research that studied how regulatory actions and underlying factors influence compliance and/or ethical behavior, which are represented by arrows 1-4. Thus, the RICE framework aims to provide a predictive behavioral model for a regulatory context. The empirical papers that are included in the current review paper will be discussed alongside this model. This provides novel insights into the impact on compliance and ethical behavior by regulatory actions and underlying factors.

## Method

#### **Review type**

We opted for a nonsystematic review due to a broad research question (as opposed to a narrow question typical of a systematic review). Our aim is to investigate the 'bigger picture': understanding *why* certain actions lead to compliant and ethical behavior. Cook (2019) suggests that a nonsystematic review is more appropriate when seeking 'why' something does (not) work. Advantages of conducting a nonsystematic review include greater flexibility in search terms and the ability to adjust the search method midway, particularly when evidence (unexpectedly) spans across various disciplines. Additionally, it allows for the comparison of different research methods (i.e., quantitative and qualitative designs). A disadvantage may be a potential unbalanced perspective, which we address further in the discussion. Also, we acknowledge the possibility of overlooked articles. However, our objective is not to present a comprehensive overview of all relevant literature, but to provide a broader perspective on regulatory actions and underlying factors that may be crucial in promoting compliant and ethical behavior.

#### Selection criteria and included studies

To search articles related to stimulating regulatory compliance and ethical behavior, Google Scholar was used. Search terms included the words 'regulation' (and synonyms, e.g., enforcement), 'regulator', 'regulatory', '(non-)compliance' (and synonyms, e.g., violations) and/or '(un)ethical behavio(u)r' (and synonyms, e.g., (im)moral behavior). Articles from the 2000 up until 2023 were taken into consideration, since Sparrow called for more focus on research that studies behavior beyond compliance in 2000.

Potentially relevant articles that were found were assessed on whether they were in line with four inclusion criteria: 1) the article describes an empirical study, 2) the article focuses on behavior of organizations, or individuals imagining they are responsible for an organization, 3) the outcome variable is compliance, ethical behavior or a similar type of behavior or intention that falls under the regulation of an external regulator, 4) potential predictors of the outcome variables are researched, which can be regulatory actions and/or underlying factors. In total, this has led to the inclusion of 35 articles. The findings of these articles have been analyzed, compared to each other, and were categorized according to the RICE framework by the first author. The second author checked the argumentation and categorization, while both the second and third author checked the conclusions of the first author. To assess which sectors were investigated in the studies, the sectors were identified through information in the articles or through information on the website of the International Labour Organisation (ILO, n.d.)

#### Findings

First, the studied sectors and countries of the 35 articles are described. Second, a description is given of the dependent variables used in the articles: compliance and/or ethical behavior. Third, the relationship between regulatory actions and compliance and ethical behavior are addressed. Finally, the underlying factors are discussed according to the COM-B model (Michie et al., 2011), just as their relationship with compliance and ethical behavior. The most important findings are discussed, meaning that we did not describe the findings of all studies. See Table 1 in Appendix A for a summary of all articles.

## **Context of the articles**

## A diverse set of sectors

Studies were conducted in multiple sectors 10 times (30% of all articles; e.g., Gunningham et al., 2005; Thornton et al., 2005). This was probably the case because a regulator (e.g., the Environmental Protection Agency) supervises a type of behavior (e.g., pollution) that is displayed in multiple sectors. The pulp and paper sector (e.g., Kagan et al., 2003; Shimshack & Ward, 2008) and the financial services sector were each studied in six articles (e.g., De Waal et al., 2015; Mendoza et al., 2020). The manufacturing sector was studied three times (Gray & Mendeloff, 2005; Gray & Shadbegian, 2007; Innes & Sam, 2008). The other eight sectors were all studied once or twice (see Table 1). Thus, the findings of this review paper are based on a variety of sectors.

#### **Predominant** focus on Western countries

Of the 35 studies, 34 (97%) were only conducted in Western countries, making the distribution of countries not diverse. Moreover, 22 of the 35 studies (63%) were executed solely in the USA (e.g., Desai, 2016; Stafford, 2012). The USA was also represented in four studies alongside other countries, which totals to 74% of all studies including the USA. Heimer & Gazley (2012) included participants from the USA, South Africa, Thailand, and Uganda. This is the only paper that included non-western countries. Other studies were conducted in Australia (three studies), The Netherlands (six studies), or other European countries (see Table 1). In sum, the findings in this paper almost only represent Western countries.

#### Assessment of compliance and ethical behavior

Of the 35 studies, 24 studies (69%) measured only compliance, while five studies (15%) focused only on ethical behavior. Six other studies (17%) measured both compliance and ethical behavior. Thus, in total, 11 studies (31%) took ethical behavior into consideration.

#### Compliance assessed in different ways

Compliance was measured as registered behavior (e.g., pollution data retrieved from a database managed by the regulator) in 13 out of 24 compliance studies (e.g., Keohane et al., 2009; Stafford, 2012). Furthermore, nine compliance studies measured self-reported behavior, often obtained via a survey sent out by the regulator and/or the academic researcher (e.g., May & Wood, 2003;

Nielsen & Parker, 2009). Finally, individuals' intention to comply was measured in three cases, for instance, in a fictitious scenario (Hamm et al., 2013). In sum, studies often measured compliance as registered or self-reported behavior, while only a small number of studies measured intention to comply.

#### Ethical behavior assessed in different ways

Intention to behave ethically was assessed twice, with a fictious scenario (De Waal et al., 2015) and with interviews (Gunningham et al., 2004). Registered behavior was used twice as well, specifically non-mandatory pro-environmental behavior (Innes & Sam, 2008) and the level of reporting quality beyond the mandatory requirements (Van Duin et al., 2018). Lastly, another study on non-mandatory pro-environmental behavior used self-reported measures (Khanna & Anton, 2002). Thus, ethical behavior was measured in various ways.

# Assessing both compliance and ethical behavior

Of the six studies that included both compliance and ethical behavior, self-reported behavior was measured four times; twice through a survey (May, 2005a; Mendoza et al., 2020) and twice through interviews (Gunningham et al., 2005; Kagan et al., 2003). Two studies used registered behavior to measure compliance and ethical behavior (Kagan et al., 2003; Shimshack & Ward, 2008). The last study used ethnographic data that indicated if organizations met technical requirements and if they went beyond the necessary requirements (Heimer & Gazley, 2012).

Overall, both compliance and ethical behavior were assessed in different ways. In total, 15 studies measured registered behavior and 11 studies measured self-reported behavior, while two studies measured both registered and self-reported behavior. Only five studies measured behavior through intention.

#### Regulatory actions and their relationship with compliance and ethical behavior

Of the 35 studies, 27 studies (77%) investigated a regulatory action and its relationship with compliance and/or ethical behavior. To structure and categorize the results, we made a distinction between studies that investigated inspections, deterrence, cooperation, and studies that investigated both deterrence and cooperation. The findings below show that most studies found that inspections are related to more compliance. The evidence on the effect of sanctions on compliance is mixed, while

naming and shaming evidence is limited but promising. Results on cooperation are mixed as well. Half of the studies that compared deterrence with cooperation reported similar effects for both.

## Inspections are often beneficial

Six of the nine inspection studies (67%) found that inspections are related to more compliance and/or ethical behavior. For instance, organizations that were more frequently inspected were more compliant with air pollution regulations (Gray & Shadbegian, 2007). Two other studies found that inspections were related to more ethical behavior, which was operationalized as voluntarily joining a regulatory program to pledge overcompliance with environmental regulations (Innes & Sam, 2008; Khanna & Anton, 2002). In a survey study, 71% of farmers, 100% of homebuilders and 91% of boatyard operators indicated that being inspected within the past five year motivated them to comply (May, 2005a). Regarding the physical safety of workers, some regulations aim to prevent injuries. In two studies, the effect of inspections on injuries was studied. In one study, the outcome variable was operationalized as the number of workdays that were lost due to an injury. More inspections were associated with less workdays lost by injuries (Mendeloff & Gray, 2005). Interestingly, this effect also occurred in parts of the organization that were not inspected, indicating a spillover effect. Another study on injuries found mixed results, as inspections were related to less injuries in the 80s, but not in the 90s (Gray & Mendeloff, 2005). Another study compared a 'formal' style (e.g., more threatening) to a 'facilitative' style (e.g., more helpful). However, neither inspection style did predict compliance (May & Wood, 2003). Lastly, one study found that more inspections were related to less compliance (Stafford, 2002)

# Deterrent actions: mixed results

Of the 27 studies that researched regulatory actions, 15 studied deterrence. Deterrence is often operationalized as imposing a *sanction* (e.g., Desai, 2016). However, other forms such as *naming and shaming* (e.g., Van Erp, 2011) and lawsuits (Keohane et al., 2009) have also been studied. The findings are discussed below and show that sanctions are related to more compliance and/or ethical behavior in half of the studies. Naming and shaming does seem effective, but evidence is limited.

## Effects of sanctions differ.

Six of the 12 sanction studies (50%) found that sanctions are associated with more compliance and/or ethical behavior (e.g., Foulon et al., 2002; Gray & Shadbegian, 2005; Stafford, 2002). Three studies (25%) found mixed results, while three other studies (25%) found null or even negative results. Shimshack and Ward (2008) measured both compliance and ethical behavior in the context of water pollution and found that organizations comply and go beyond compliance after receiving a sanction. Moreover, when a sanction was given to one organization, other organizations were also more inclined to comply, which decreased pollution with 7% within the US state of the sanctioned organization. This effect of a sanction is called *general* deterrence, which is the deterrent 'message' sent when another organization is punished. This is opposed to *specific* deterrence, which refers to the deterrent effect on the sanctioned organization only (Gunningham et al., 2005). Similarly, another study found that both general and specific deterrence can lead to more compliance. In this study, the effect of general deterrence only reached organizations in the same US state as where the sanction was given in, indicating that general deterrence has boundaries (Gray & Shadbegian, 2007).

Mixed and null results were found as well. An interview study found that general deterrence was only partially functional, as communicating sanctions could also normalize the violation or lead to defiance instead of compliance (Van Erp, 2011). Two studies in which managers of regulatees were interviewed, concluded that sanctions against their organization (i.e., specific deterrence) or sanctions against another organization (i.e., general deterrence) did not contribute to more compliance. General deterrence did however serve as a reminder of rules and regulations, and led to reassurance that non-compliant competitors were punished (Gunningham et al., 2005; Van Wingerde, 2012). In one of these studies, managers mentioned that the mere existence of regulations already motivated them to comply (Gunningham et al., 2005). Another study found that sanctions were only related to more compliance when the regulatee collaborated with the regulator during the process of giving a sanction (Desai, 2016). In terms of ethical behavior, a study by Khanna and Anton (2002) found that previous sanctions were not related to voluntarily adopting a program that would stimulate pro-environmental behavior.

## Naming and shaming seems promising.

Naming and shaming entails publicly communicating the names of offenders, for instance, in the form of blacklists or press releases (Yadin, 2019). General deterrence has some similarities to

naming and shaming. However, general deterrent is different, because of merely 'naming' or communicating a regulatory action, not actually 'shaming' the regulatee (Van Erp, 2011). Two studies examined naming and shaming, and both found that it increased compliance and ethical behavior. Naming and shaming was related to regulatees voluntarily adopting an environmental program (ethical behavior; Khanna & Anton, 2002). Another study used registered data to investigate the effect of a public list of polluters that was published. They concluded that publishing this list predicted compliance, notably even more than a sanction (Foulon et al., 2002).

#### Cooperation: mixed effects

Of the 27 studies that investigated a regulatory action, only two studies examined a cooperative action. Both studies found that cooperation was associated with more compliance and ethical behavior. An ethnographic study investigated a collaboration between health regulators and regulated HIV clinics, which consisted of deciding together how rules were applied and working together on reports. This type of collaboration was associated with more compliance and more ethical behavior, supposedly because the close collaboration provided the regulator an opportunity to evoke 'a deeper conformity' to portray the desired behavior (Heimer & Gazley, 2012). Furthermore, a field experiment found that a letter in which a regulator showed support, signaling a cooperative attitude, led to more ethical behavior (i.e., voluntary high quality of reporting) than a letter that did not show support. This effect only occurred for organizations that expected themselves to grow in terms of employees and/or sales (Van Duin et al., 2018).

#### Comparing deterrence and cooperation: mixed results

Of the 27 studies that researched a regulatory action, eight studies measured the effect of both deterrence and cooperation. Four of these eight articles (50%) found similar effects of deterrence and cooperation. Three articles (38%) found indications that deterrence was more effective than cooperation, while one article (13%) found that a cooperative action was more effective.

Similar effects were found in a study that compared regulators that are known for their deterrent style versus regulators that are known for their cooperative style (Kagan et al., 2003). Another type of cooperative regulation is 'compliance assistance', which consists of regulators providing technical assistance with the goal to help regulatees understand compliance, show

compliance, and go beyond compliance. A study compared compliance assistance to inspections and sanctions. It was found that both compliance assistance and inspections had similar effects for small and medium sized organizations. Sanctions were less effective than compliance assistance, since small-sized organizations did not show more compliance; only for medium-sized organization this was the case (Stafford, 2012).

Three articles found that deterrence was more effective than cooperation. One article found that sanctions were related to a two-third reduction of violations in other organizations (i.e., general deterrence), which was similar to the reduction of violations in the sanctioned organization. However, providing information was not related to compliance (Shimshack & Ward, 2005). Another study compared two types of responsive regulation: tit-for-tat and restorative justice. Tit-for-tat was defined as 'original' responsive regulation, in which a regulator responds in a cooperative manner if the regulate cooperates, but in a deterrent way if the regulate behaves undesirably. Six stages of interactions between the regulator and regulate were studied. The results showed that using tit-for-tat regulation predicted more compliance in only two of the six stages. Restorative justice, a style of responsive regulation in which the regulator acts informal and does not use coercion when communicating with regulatees, predicted a stronger positive attitude of regulatees towards the regulator. However, it did not predict more compliance. Overall, this indicates that both tit-for-tat and restorative justice have limited impact on compliance (Nielsen & Parker, 2009).

The one study that found that cooperation was more effective than deterrence was conducted in the USA, where hazardous waste regulators from different states use different regulatory styles. A cooperative style (i.e., education and guidance) was associated with fewer minor violations, but not with fewer major violations., A deterrent style (e.g., higher chance of enforcement) was not related to fewer violations (Stafford, 2003).

#### Regulatory actions and the difference between compliance and ethical behavior

A comparison between the effects of regulatory actions on either compliance or ethical behavior was not a focus of the current review, but some insights can be derived. Of the nine studies that examined the effect of a regulatory action on ethical behavior, seven studies (78%) found that the

regulatory actions increased ethical behavior. This indicates that it is possible for regulators to stimulate ethical behavior of regulatees.

Additionally, the findings indicate that ethical behavior might best be stimulated with cooperative actions or with inspections, but less effective when using sanctions. To illustrate, both studies that only focused on cooperation also measured ethical behavior, and both found that cooperation increased ethical behavior (Heimer & Gazley, 2012; Van Duin et al., 2018). Additionally, two inspection studies measured ethical behavior, and both found that inspections increase ethical behavior (Innes & Sam, 2008; Khanna & Anton, 2002). Four studies examined the effect of deterrence on ethical behavior, but these studies demonstrated mixed findings (e.g., Shimshack and Ward 2008). Thus, there are some indications that cooperation and inspections are better suited than sanctions to stimulate ethical behavior. However, this indication warrants further research.

## **Regulatory actions: conclusion**

Overall, more inspections seem to be related to more compliance and ethical behavior in twothirds of the studies. In terms of deterrence, studies on sanctions provided mixed results, since only half of the studies found that sanctions were related to more compliance and ethical behavior. This applies to both specific and general deterrent effects of sanctions. Furthermore, the few studies on naming and shaming found that it increased compliance and ethical behavior. In terms of cooperation, evidence was mixed. It seemed that cooperation only worked if effort is put in the interaction between regulator and regulatee to establish a good working relationship, versus merely providing extra information. At last, there are some indications that cooperation and inspections are more effective in increasing ethical behavior than sanctions.

## COM-B components and their relationship with compliance and ethical behavior

Of the 35 studies in total, 23 studies (66%) investigated an underlying factor and their relationship with compliance and/or ethical behavior. Of these 23 studies, 16 studies also investigated the effect of a regulatory action. All underlying factors were categorized in one of the six subcomponents of the COM-B model, which will be discussed below in their corresponding order (i.e., capability, opportunity, motivation). The findings below show that the subcomponents

psychological capability, social opportunity, and reflective motivation were most effective in stimulating compliance and ethical behavior.

#### Psychological capability: promising effects

Psychological capability includes knowledge, memory, attention, decision processes, and selfcontrol (McDonagh et al., 2018), but was measured only as knowledge in the studies we reviewed. Five of the six studies (83%) that assessed psychological capability found that it is related to more compliance. For instance, multiple studies found that knowledge of laws and regulations and knowledge about enforcement actions against other firms was related to more compliance (May, 2005a; May & Wood, 2003; Van Stekelenburg et al., 2022; Winter & May, 2001). A mixed result was also found, since knowledge of specific, detailed enforcement cases did predict compliance, but general knowledge (i.e., remembering multiple cases superficially) did not predict compliance (Thornton et al., 2005). In summary, the results of the relationship between psychological capability (i.e., knowledge) and compliance seems promising. The mixed result suggests that having superficial knowledge is not sufficient to increase compliance.

# Physical capability: mixed and limited evidence

Physical capability includes skills, abilities or proficiencies acquired through practice (McDonagh et al., 2018). Only two studies measured physical capability, of which one found a relationship with more compliance, while the other found mixed results. The first study investigated the ability of the regulatee to collaborate with the regulator and found that sanctions led to more compliance if the regulatee had to ability to initiate a collaboration (Desai, 2016). The second study measured capability in the form of work experience of homebuilders. Interestingly, total work experience did not predict compliance, but recent experience (i.e., the number of homes build in the past two years) did predict higher compliance (May & Wood, 2003). Thus, studies on the effect of physical capability yielded mixed results, but this is based on limited evidence.

# Social opportunity: promising results

Social opportunity refers to social influences, such as social pressure, social norms, and social comparisons (McDonagh et al., 2018). All eight studies that measured social opportunity found that it increased compliance and/or ethical behavior.

One study found that regulatees with social motivations to comply (i.e., the need to earn approval and respect of other people or organizations) demonstrated more compliance (Winter & May, 2001). Regarding norms, it was found that a positive social norm (i.e., compliance of other regulatees in the vicinity) was related to more compliance (Gray & Shadbegian, 2007). Regulatees are also less likely to comply if the perception is that others do not comply (i.e., negative social norm; Van Stekelenburg et al., 2022). Furthermore, the 'need for a positive reputation' is considered as social opportunity. In one study, 35% of Danish farmers, 78% of USA's homebuilders and 87% of USA's boatyards indicated that reputation is a motivator for them to comply (May, 2005a). Similarly, wanting to retain a good reputation was also related to more ethical behavior (Kagan et al., 2003). At last, if employees experienced constraints to comply (e.g., less social support), less compliance occurred (May & Wood, 2003). In sum, all studies on social norms, and social support, reputation and social motivation were related to more compliance and/or ethical behavior, indicating the importance of social opportunity.

## Physical opportunity: often studied, but not always beneficial

Physical opportunity includes the environmental context and resources (McDonagh et al., 2018). It was assessed in 11 studies, making physical opportunity the most-researched underlying factor of the articles included. Only three of the 11 articles (27%) found that more physical opportunity (e.g., larger organization) is related to more compliance and/or ethical behavior. Two articles (18%) found mixed or null results. Five articles (45%) indicted that more physical opportunity was related to less compliance and/or ethical behavior.

Eight of the 11 studies investigated the effect of organizational size. Of these eight studies, five found that larger organizations were less likely to comply. For instance, two studies found that both deterrence and cooperation were less effective in stimulating compliance in larger organizations as compared to smaller or medium-sized organizations (Stafford, 2012; Gray & Mendeloff, 2005). Conversely, two studies found that larger organizations were more likely to comply (Thornton et al., 2005) or to behave ethically (Van Duin et al., 2018). One study (13%) found no effect of organizational size on compliance (Kagan et al., 2003).

In four of the 11 studies, financial resources were studied. In terms of financial loss, lower expected costs of complying (i.e., more physical opportunity) was associated to more compliance in

one study (May & Wood, 2003), but less ethical behavior in another (Khanna & Anton, 2002). Regarding financial gain, firm profit was unrelated to compliance in one study (Gray & Shadbegian, 2005), while another study found that profit slightly increased compliance and ethical behavior (Kagan et al., 2003).

In sum, the findings showed some signs that a larger organization is less likely comply, but there is an inconsistent pattern. Additionally, mixed results for financial opportunity are found, as more resources are not always related to better behavior.

#### **Reflective motivation: important factor**

Reflective motivation includes personal beliefs about one's capabilities, roles, identity, intentions, and goals (McDonagh et al., 2018), which is similar to intrinsic motivation (Ryan & Deci, 2017). All eight studies that investigated reflective motivation found that it is related to more compliance and/or ethical behavior. Regarding intentions and goals, experiencing a 'civic duty to comply' is a sense of moral obligation to comply with rules and regulations. A civic duty to comply motivated 80% of farmers and homebuilders, and 60% of boatyard operators (May, 2005a). Compliance officers from multiple sectors underscored this, indicating in interviews that they complied because it is 'the right thing' to do (Gunningham et al., 2005). A survey study also found that a stronger duty to comply was related to more compliance (May, 2005b). This is even the case when awareness of rules and regulations are low (Winter & May, 2001). Moreover, personal norms about compliance were found to be the strongest predictor of compliance in the study in which knowledge, negative social norms and having social ties with competitors were also included (Van Stekelenburg et al., 2022).

Identity is another part of reflective motivation, which two studies investigated in the form of management style. It was found that a stronger pro-environmental management style was related to more compliance and ethical behavior (Kagan et al., 2003). Similarly, managers in an interview study indicated that they are especially stimulated by regulatory actions that would support 'their intrinsic motivation to comply' (Van Wingerde, 2012).

In sum, it is important to have a civic duty to comply, personal norms and a management style that are in line with rules and regulations. Since all studies found positive effects, reflective motivation can be considered an important factor.

#### Automatic motivation: mixed results

Automatic motivation refers to feeling incentivized by rewards or punishment to act in a certain way (McDonagh et al., 2018), which is related to extrinsic motivation (Ryan & Deci, 2017). Automatic motivation has some overlap with physical opportunity (especially financial gain and loss), but we differentiated between the perception of gains and costs (automatic motivation) and actual gains and costs (physical opportunity). Similarly, the effect of deterrence has been described as a regulatory action, but some studies measure the perception of deterrence, which we related to automatic motivation (i.e., experiencing fear). Four of eight studies (50%) that included automatic motivation found that it increased compliance or ethical behavior. Three studies found mixed effects (38%), while one study (13%) reported a null result.

Two studies found that economic incentives were influential drivers of compliance and ethical behavior. Economic incentives existed when regulatees wanted to minimize regulatory costs or to gain an economic benefit (Gunningham et al., 2005; Winter & May, 2001). However, in one of the studies it was a weaker predictor than being motivated by social or personal norms (Winter & May, 2001).

Regarding deterrent fears, mixed effects were found. Two studies on deterrent fears found that it increased compliance, namely that the perceived threat of a regulatory action was associated with less emissions (i.e., more compliance; Keohane et al., 2009). However, only 29% of US homebuilders, 40% of Danish farmers, and 65% of US boatyard operators indicated that these fears are related to more compliance (May, 2005a). A study on fear found that fearing enforcement was related to more motivation to comply, while fearing (embarrassing) media coverage was not (May, 2005b). Another study found that a higher perceived risk of facility closure was related to more compliance, but perceived probability of detection and perceived probable level of a sanction were unrelated to compliance (Thornton et al., 2005). In summary, the perception of higher gains or lower costs seemed to motivate regulatees to comply, while studies on deterrent fears yielded mixed results.

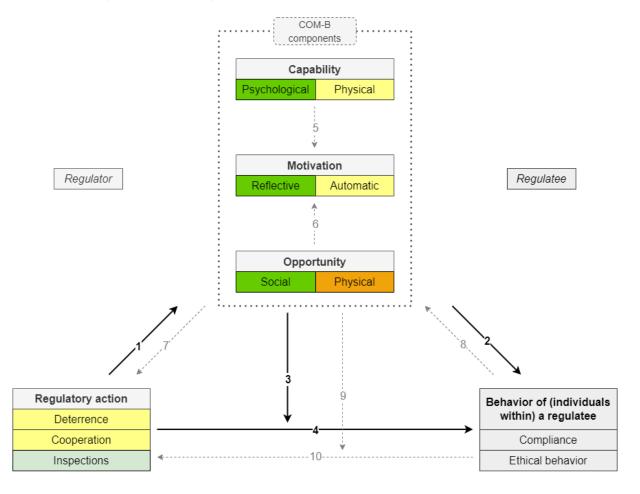
# COM-B mechanisms: conclusion

Three COM-B subcomponents provided promising results to stimulate compliance and ethical behavior: psychological capability, social opportunity, and reflective motivation. Of the 22 studies that researched these three factors, 21 studies (95%) found an increase in compliance and ethical behavior.

Conversely, the results of the subcomponents physical capability, physical opportunity, and automatic motivation were mixed. A summary of the findings of regulatory actions and COM-B subcomponents are visualized in an adapted version of the RICE framework (see Figure 3).

# Figure 3.

Effectiveness of predictors of compliance and ethical behavior visualized in the RICE framework.



*Note.* The colors indicate the extent to which the regulatory action or COM-B subcomponent is related to an increase in compliance and ethical behavior. Dark green indicates that (almost) all studies find an increase. Light green indicates that about two-third of all studies find an increase. Yellow indicates that about half of all studies find an increase. Orange indicates that about one-third of all studies find an increase.

# Discussion

The aim of this review paper was to collect, summarize, analyze, and review empirical evidence on the question how regulators can stimulate compliance and ethical behavior of regulatees. First, we investigated *if* and to what extend certain regulatory actions are effective. Second, we investigated *why* regulatees do (not) comply or behave (un)ethically through the examination of underlying factors. To create an integrative picture of the literature to date and gain a deeper understanding of the most promising pathways that lead to compliance and ethical behavior, we introduced the RICE framework (see Figure 2). In this behavioral framework, regulatory actions are included as predictors and categorized as deterrence, cooperation, or inspections. We also included underlying factors as key drivers of compliant and ethical behavior, which are categorized according to the COM-B model, differentiating between capability, opportunity, and motivation (Michie et al., 2011).

The findings are based on a variety of sectors, and therefore generalizable to different regulated fields. Conversely, almost all samples included Western countries, indicating less generalizability to non-western countries. In terms of regulatory actions, our analysis of 35 articles showed that inspections seem somewhat more effective in stimulating compliance and ethical behavior than deterrence and cooperation. Unfortunately, empirical evidence cannot give a conclusive answer to the question whether deterrence or cooperation is more effective. Interestingly, zooming in on deterrence, sanctions were found effective in only half of the articles, while naming and shaming was effective in raising compliance and ethical behavior in both studies that investigated it. The findings on inspections and deterrence are similar to findings from earlier review papers on environmental regulation (Cohen, 1998; Gray & Shimshack, 2011), and to the more general review paper of Simpson et al. (2014), which also concluded that inspection results are more promising than deterrence. What's more, evidence on cooperation suggests that close collaboration or providing guidance is needed to establish impact, rather than just giving (extra) information to the regulatee.

Although most studies examined compliance, one third of the studies also assessed ethical behavior. This indicates that research on ethical behavior is becoming more prevalent in a regulatory context. Seven of the nine studies that examined the effect of regulatory actions on ethical behavior found an increase in ethical behavior. Cooperation and inspections seem more suited than deterrence to stimulate ethical behavior, but more evidence is needed to strengthen this finding.

Studying underlying factors as COM-B components (Michie et al., 2011) revealed important results. Notably, 95% of studies that investigated psychological capability, social opportunity, or reflective motivation found an increase in compliance and ethical behavior. This indicates that when (individuals within) regulated organizations are knowledgeable about the law, experience an encouraging social environment (e.g., social norms towards compliance) or are intrinsically motivated to comply (e.g., because it matches their identity or beliefs), there is a substantial chance of complying or behaving ethically. Conversely, research on physical capability (e.g., abilities), physical opportunity (e.g., financial resources), and automatic motivation (e.g., incentives) found that these underlying factors are less effective in stimulating compliance and ethical behavior. Furthermore, due to limited studies examining both underlying factors and ethical behavior, no insights can be gained on which underlying factors are more or less effective in increasing ethical behavior. Overall, the findings highlight the importance of developing regulatory actions that enhance compliance or ethical behavior by targeting underlying factors that are related to psychological capability, social opportunity, or reflective motivation.

#### Theoretical implications

The findings of the current review paper offer insights that may help reflecting on existing regulatory theories, such as deterrence theory and responsive regulation theory. Even though deterrence theory primarily focuses on the effect of deterrence on regulatees' behavior (Scholz, 1984), the current review paper shows that using deterrence is not always effective in increasing compliance or ethical behavior. This suggests that expanding deterrence theory might be desirable. Indeed, a study on the deterrence of cartels concluded that an expanded version of the deterrence model – that also includes personal norms, social norms, social ties, and knowledge of the law – substantially increased its explanatory power (Van Stekelenburg et al., 2023). This finding matches the conclusions of the current review paper. Namely, personal norms (i.e., reflective motivation), knowledge (i.e., psychological capability), and social norms and social ties (i.e., social opportunity) were found to be important drivers of compliance.

Responsive regulation theory and its regulatory pyramid build on the assumption that regulators should apply persuasive or cooperative actions first, and only escalate to more deterrent or coercive actions when regulatees do not show the desired behavior (Ayres & Braithwaite, 1992). The current review paper did not find conclusive evidence that confirms or challenges this reasoning, as only one study examined the effect of different regulatory actions in different stages (Nielsen & Parker, 2009). Even though there were some studies that report about regulatory actions in the past (e.g., Gray & Shadbegian, 2007), these studies did not provide details on whether these actions were responsive to the behavior of the regulatees.

## **Practical implications**

Conducting inspections was found effective in the majority of cases. Furthermore, findings showed that for cooperation to work, there is a need for close collaboration or guidance, not just providing information to the regulatee. Taking together, perhaps showing presence as a regulator, and establishing personal contact with regulatees, is more effective than more 'distant' actions, such as sanctions, although this conclusion warrants further research.

More importantly, it would be wise to design regulatory actions that strive to increase psychological capability, social opportunity, and/or reflective motivation of regulatees to enhance compliance and ethical behavior. To increase psychological capability, regulators could provide 'best practices' and give information and guidance on complying to law and regulations, for instance, by engaging in collaboration with regulatees. To enhance social opportunity, regulators could create a positive social norm regarding compliance and ethical behavior, for instance, by highlighting that other regulatees show desired behavior (Gray & Shadbegian, 2007). Additionally, regulatees are strongly motivated to comply and behave ethically when they do not want to lose a good reputation or want to conform to societal norms (e.g., Kagan et al., 2003). Therefore, regulators could emphasize prevalent societal norms or use naming and shaming to indicate the risk of losing a good reputation (e.g., Foulon et al., 2002). To increase reflective motivation, regulators could design interventions that increase intrinsic motivation or create a professional identity. No specific interventions on reflective motivation were conducted as part of the studies in scope. However, a study that compared letters of a financial regulator found that a cooperative style increased intrinsic motivation more than a deterrent style (Ishwardat et al., in prep.).

The underlying factors related to physical capability, physical opportunity, and automatic motivation seemed to be less effective in stimulating compliance and ethical behavior. This indicates that regulatory actions that focus on these factors possibly deserve a less dominant role regulators' arsenal. In practice, regulators often seem to value sanctions as an impactful regulatory action. However, sanctions presumably increase one's automatic motivation (e.g., fear), which is found to be less effective. Also, sanctions can undermine one's intrinsic motivation (Bear et al., 2017; Deci & Cascio, 1972), so regulators are advised carefully consider the effects they aim to achieve with imposing sanctions. Furthermore, the other underlying factors that were found to be less effective – physical capability and physical opportunity – are challenging for a regulator to influence, such as ensuring that staff at regulated organizations have sufficient personnel (i.e., physical opportunity) with sufficient work experience (i.e., physical capability). Thus, it is recommended to focus less on interventions that seek to enhance physical capability or physical opportunity. Regulators can use the RICE framework (as shown in Figure 3) to choose components that may be more promising to target interventions on.

#### Limitations of included articles and directions for future research

Multiple limitations can be found throughout the 35 included studies. In terms of methods, only three of the 35 studies used an experimental design, such as randomized controlled trials or field experiments. Notably, two of these three experimental studies focused on ethical behavior (67%), while only 31% of all studies measured ethical behavior. This indicates that a disproportionate number of ethical behavior studies used an experimental design, while almost no compliance studies used an experimental design. Possibly, conducting (field)experiments is challenging when researching compliance in practice. Nonetheless, this remains unfortunate since causal relations cannot be determined. Future research could conduct experiments or quasi-experiments, such randomized controlled trials or field experiments. In terms of sample characteristics, all but one study was fully conducted Western countries, limiting the generalizability of the findings to regulators operating to certain countries. Future research is advised to conduct research in non-western countries as well.

Regarding underlying factors, there were limited studies that ran mediation or moderation analyses. None of the 35 studies tested mediators. For example, there is no study that investigated if sanctions lead to a feeling of fear, which in turn increases compliance. Additionally, only eight of the 35 studies tested moderators to investigate whether the effect of regulatory actions on compliance or ethical behavior was influenced by underlying factors. However, most of the analyses included organizational size as a moderator, for instance, to check whether smaller organizations are more likely to comply after an inspection than larger organizations (e.g., Gray & Shadbegian, 2007). In summary, there is a lack of conclusive evidence on which specific regulatory actions influence which specific underlying factors (mediation), and how underlying factors influence the effect of regulatory actions (moderation). This hinders regulators from gaining knowledge on processes their actions evoke. Future studies are advised to research potential mediating and moderating underlying factors, for which the RICE framework offers a useful overview.

#### Limitations of the current review paper and directions for future research

Conducting a nonsystematic review best fitted our research question. Nevertheless, the nonsystematic nature of this review also is a limitation. Some relevant articles might have been missed due to the manual search, which can lead to an unbalanced perspective (Cook, 2019). Furthermore, some (sub)conclusions are based on only a few studies (e.g., physical capability), so they should be interpreted cautiously. Nonetheless, we belief our findings are of added value since we portray a first image of different disciplines and research questions. Also, our findings on regulatory actions are consistent with an earlier systematic review (Simpson et al., 2014), so there is an indication that the current paper does provide a rather balanced perspective. Another potential downside is that we focused on statistical differences to assess to outcomes of studies. This is called 'vote counting' and is not ideal, since effect size is ignored (Cook, 2019). We opted to do this however because we wanted to include both quantitative and qualitative studies, which you cannot compare through effect size.

Second, we only included studies that have compliance and/or ethical behavior as outcome variables, which was done to focus on the effect of regulatory actions on behavior. Therefore, some studies were excluded, such as studies that only investigate the effect of regulatory action on underlying factors. For example, a study showing that regulatory actions influence trust of the

regulatee (Hamm et al., 2013), was not included. Also, studies that examine how capability and opportunity influence motivation, how underlying factors influence regulatory actions, or how compliance and ethical behavior influence regulatory actions were excluded (see arrows 5 to 10 in the RICE framework, Figure 2). For example, it could be the case that more noncompliance predicts more inspections, which was out of scope of the current review (Stafford, 2002). To further understand the behavioral processes that exist in the regulatory context, we call for future research to study the relationships of the RICE framework.

Third, the current review paper did not explicitly focus on the differences between stimulating compliance and stimulating ethical behavior. Relevant for future research is to examine which regulatory actions influence ethical behavior specifically, and which underlying factors play a role. As mentioned before, there is an indication that inspections and cooperation are more suitable than deterrence to stimulate ethical behavior, while there is limited evidence on which specific underlying factors influence ethical behavior. Therefore, more research is needed to further develop insight into this question.

## Conclusion

To stimulate regulatory compliance and ethical behavior, regulators' proactive involvement appears essential, since inspections as a regulatory action seem most promising. Evidence on the effectiveness of deterrence was mixed and there was only limited information available on the effectiveness of cooperative regulatory actions. Crucially, this review paper shows not only *if* regulatees comply or behave ethically because of a regulatory action, but also provides more insight in the processes that explain *why* they do. Regulators have the greatest potential for effectiveness when targeting psychological capability, social opportunity, and/or reflective motivation. This knowledge provides regulators with essential insights to further develop their interventions and thereby expand the impact they have on people, organizations, and the environment.

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# Appendix A

# Table 1

# All included articles and relevant information.

Citation	Specific regulatory action	Regulatory action (deterrence/ cooperation/ inspection/ other)	COM-B sub- component	Underlying factors	Behavior of regulatee	Specific behavior of regulatee (level)	Measure- ment of dependent variable	Research method	N + type of sample	Sector	Country	Core findings
De Waal et al. (2015)	Presence of internal vs external supervision	Other	-	-	Ethical behavior	Self-serving decisions, i.e., allocation of money (individual level)	Intention to behave	Expe- rimental	63 managers (who imagined being responsible for an organization)	Financial services	European countries	Internal supervisors influence the extent to which employees make self-serving decisions more strongly because employees believe that internal supervisors can instantly reward or punish them for their behavior
Desai (2016)	Monetary fines	Deterrence	Physical Capability	Regulatory collaboration (moderator), predicted by regulatory and social visibility, and political engagement	Compliance	Pipeline assessments (organizational level)	Registered behavior	Existing data analysis	944 natural gas- transmission pipeline operators	Transport	USA	Sanctions lead to more compliance if regulatee involves itself in regulatory collaboration, which in turn is predicted by regulatory and social visibility, but not by political engagement
Foulon et al. (2002)	Naming and shaming, fines, prosecutions	Deterrence	-	-	Compliance	Compliance with emission standards	Registered behavior	Existing data analysis	15 pulp and paper plants	Pulp and paper	USA	Naming and shaming and sanctions both predict more compliance, but naming and shaming stronger.

Glicksman & Earnhart (2007)	Inspections, fines, injuctive relief, supplemental environmental projects	Deterrence and inspections	-	-	Compliance	Compliance through specific deterrence and compliance through general deterrence	Registered behavior, self- reported behavior	Existing data analysis, survey	499 chemical facilities (registered behavior); 267 chemical facilities (self-reported behavior)	Chemical industry	USA	Fines are more effective general deterrence than injunctions or SEPs, but not as specific deterrent.
Gray & Mendeloff (2005)	Types of inspections	Deterrence and inspections	Physical Opportunity	Firm size	Compliance	Lost-workday injuries as outcome of compliance (organizational level)	Registered behavior	Existing data analysis	Between 6,842 plants and 16,036 plants, depending on studied period	Manufacturing	USA	Inspections with penalty reduced lost-workday injuries by 19% in the early 80's, but this fell to 1% in the 90's. Inspections are more effective with a penalty, and on smaller plants
Gray & Shadbegian (2005)	Enforcement; inspections with penalty	Deterrence	Physical Opportunity	Age, firm size, profit	Compliance	Compliance with air pollution regulations (organizational level)	Registered behavior	Existing data analysis	116 pulp and paper plants	Pulp and paper	USA	Enforcement is associated with more compliance. Older and larger plants are less likely to comply
Gray & Shadbegian (2007)	Inspections; specific and general deterrence	Deterrence and inspections	Physical Opportunity, Social Opportuniy	Age, size in terms of production, compliance of plants closeby	Compliance	Compliance with air pollution regulations (organizational level)	Registered behavior	Existing data analysis	521 manufacturin g plants	Manufacturing	USA	Specific and general deterrence, and compliance of plants closeby are associated with more compliance. Older and larger plants are less likely to comply
Gunningham et al. (2004)	-	-	Social Opportunity	Social license	Ethical behavior	Pro-environmental behaviors that are not mandatory and not always profitable (organizational level)	Intention to behave	Interviews	14 paper mills	Pulp and paper	USA, Canada, Australia, New- Zealand	Social license can induce firms to go beyond compliance, because increased regulation and more costs are feared
Gunningham et al. (2005)	Specific deterrence, implicit general deterrence	Deterrence	Automatic Motivation, Reflective Motivaton, Social Opportunity, Physical Opportunity	Explicit general deterrence, normative factors, social pressure, economic pressure, company size	Compliance and ethical behavior	Environmental behavior (organizational level)	Self- reported behavior	Interviews	35 compliance officers of electroplaters and chemical companies	Multiple sectors	USA	Implicit general deterrence was most influential type of deterrence, especially for small and medium sized companies

Hamm et al. (2013)	-	-	Reflective Motivation	Dispositional trust, institutional trust, procedural fairness	Compliance	Compliance with water regulations (organizational level)	Intention to behave (in scenario)	Survey and experi- mental	86 students	Agriculture	USA	In limited information condition, dispositional trust predicts higher intention to comply, but mediated by institutional trust. Procedural fairness is highly predictive of intention to comply when regulatory decision is inconsistent with information.
Heimer & Gazley (2012)	Collaboration	Cooperation	-	-	Compliance and ethical behavior	Meeting technical requirements, and going beyond that (organizational level)	Ethno- graphic data	Ethno- graphy	5 HIV clinics	Health services	USA, South Africa, Thailand, Uganda	Collaboration is associated with more compliance and more behavior beyond compliance
Innes & Sam (2008)	Inspections, enforcement actions	Inspections	Automatic Motivation	Wanting green- marketing advantage, forestall potential boycotts, preempt lobbying for tighter regulation and enforcement	Ethical behavior	Voluntarily joining regulatory program to pledge overcompliance (organizational level)	Registered behavior	Existing data analysis	319 firms and 1257 facilities	Manufacturing	USA	Earlier regulatory actions were related to joining program, which was in turn related to less regulatory actions. Forestalling boycotts and lobbying were associated with more ethical behavior. Marketing advantage was not.
Kagan et al. (2003)	Deterrence and cooperation	Deterrence vs cooperation	Reflective Motivation, Social Opportunity, Physical Opportunity	Environmen- tal management style, social license, company size, financial gain	Compliance and ethical behavior	Water pollution (organizational level)	Self- reported behavior; registered behavior	Interviews; existing data analysis	14 pulp and paper mills	Pulp and paper	Australia, New Zealand, Canada, and USA	No difference between deterrence and cooperation. Pro-environmental management style and social license were related to less pollution. No effect of company size on pollution. Some effect of more financial gain and less pollution
Keohane et al. (2009)	Lawsuits	Deterrence	Automatic Motivation	Perceived threat of regulatory action	Compliance	Violations with emission limitations (organizational level)	Registered behavior	Existing data analysis	46 power plants	Utility	USA	Perceived threat is associoated with less emissions, which was in turn related to less regulatory actions
Khanna & Anton (2002)	Inspections, penalties, naming and shaming	Deterrence and inspections	Physical Opportunity	High costs of compliance	Ethical behavior	Adoption of environmental management practices	Self- reported behavior	Survey	176 S&P 500 firms	Multiple sectors	USA	Inspections, naming and shaming, and high costs of compliance were related to more environmental

May & Wood (2003)	Enforcement style: facilitative vs formalism; inspection thoroughness	Deterrence vs cooperation	Psychological Capability, Physical Opportunity, Physical Capability	Knowledge, perceived cooperation, experience, perceived constraints	Compliance	Voluntary compliance with building codes (organizational level)	Self- reported behavior	Survey	260 homebuilders	Construction	USA	No difference between styles on compliance. Thoroughness, costs, and constraints predict less compliance. knowledge predicts more compliance. Perceived cooperation does not predict compliance. Recent high experience predicts more compliance, but experience overall does not predict compliance.
May (2005a)	Traditional vs voluntary regulation	Deterrence vs cooperation	Automatic motivation, Reflective Motivation,	Deterrent fears, duty to comply, peer reputation (moderator) and attitude towards government (moderator)	Compliance	Actions to address water quality	Self- reported behavior	Survey	205 marinas and boatyards	Transport	USA	Traditional regulation, deterrence, and duty to comply predict more compliance.
May (2005b)	Inspections, sanctions	Deterrence and inspections	Automatic Motivation, Reflective Motivation, Social Opportunity, Psychological Capability	Deterrent calculations, norms and attitudes, social and peer influences, knowledge	Compliance and ethical behavior	Compliance or beyond compliance with practice guidelines (organizational level)	Self- reported behavior	Survey	1562 farmers, 260 contractor, 59 boatyard operators	Multiple sectors	Denmark , USA	Different findings between the different types of regulatees and between different countries. Context seems very dependent.
Mendeloff & Gray (2005)	Inspections	Inspections	-	-	Compliance	Workplace injuries (organizational level)	Registered behavior	Existing data analysis	16036 establish- ments	Multiple sectors	USA	Inspections lead to less injuries, including injuries in areas that are not inspected
Mendoza et al. (2016)	-	-	Physical Opportunity, Psychological Capability	Perceived fairness of regulatory complexity, knowledge	Compliance	Compliance with financial regulations (organizational level)	Self- reported behavior	Survey	602 financial inter- mediaries	Financial services	The Netherlan ds	Effect of perceived fairness on compliance is mediated by knowledge
Mendoza et al. (2020)	-	-	Physical Opportunity	Being affiliated to certain associations	Compliance and ethical behavior	Compliance with financial regulations; Taking voluntary actions to better	Self- reported behavior	Survey	8655 financial inter- mediaries	Financial services	The Netherlan ds	Being affiliated with an association is related to more compliance. However, being affiliated with an association that is less influenced by the

						assure compliance (organizational level)						regulator is related to more compliance, only because this is more strongly mediated by ethical behavior
Miller (2005)	civil vs criminal lawsuits	Deterrence	-	-	Compliance	Violations with environmental regulations (organizational level)	Registered behavior	Existing data analysis	11864 firms	Multiple sectors	USA	Criminal lawsuits are associated with decreased violations. Civil lawsuits are not more effective than less- costly administrative actions
Nielsen & Parker (2009)	Responsive regulation: tit- for tat and restorative justice	Deterrence and cooperation	-	-	Compliance	Compliance with competition and consumer protection law (organizational level)	Self- reported behavior	Survey	141 businesses	Commerce	Australia	Tit-for-tat predicts compliance in some phases, but others not. Restorative justice does not predict compliance.
Shimshack & Ward (2005)	Fines, inspections, informational enforcement	Deterrence and cooperation	-	-	Compliance	Violations with water pollution standards (organizationel level)	Registered behavior	Existing data analysis	217 major pulp and paper mills	Pulp and paper	USA	Fine is related to a two-third reduction of violation in other plants, almost as strong as reduction of fined plant. Giving information is not related to compliance.
Shimshack & Ward (2008)	Fines	Deterrence	-	-	Compliance and ethical behavior	Water pollution (organizational level)	Registered behavior	Existing data analysis	251 major pulp and paper milss	Pulp and paper	USA	Plants overcomply when receiving fine. Pollution decreases with 7% within state if a fine is given on other plant.
Short & Toffel (2008)	Enforcement actions, giving mmunity, audit privilege	Deterrence and cooperation	-	-	Compliance	Self-disclosed violations (organizational level)	Self- reported behavior	Existing data analysis	17464 chemical facilities	Chemical industry	USA	Enforcement actions and giving immunity lead to more compliance. Deterrence does not lead to less compliance.
Stafford (2002)	Inspections, penalties	Deterrence and inspections	-	-	Compliance	Violations with hazardous waste regulations (organizational level)	Registered behavior	Existing data analysis	8411 facilities	Multiple sectors	USA	Penalties are associated with more compliance

Stafford (2003)	Strict liability regime, voluntary pollution prevent program, mandatory pollution prevention program	Deterrence and cooperation	Physical Opportunity	Age	Compliance	Violations with hazardous waste regulations (organizational level)	Registered behavior	Existing data analysis	8216 large quanitity generator facilities	Multiple sectors	USA	Weak evidence of strict liability. Voluntary pollution prevention program is associated with less minor violations, but not major violations. Mnadatory programs do not affect compliance, albeit small sample size.
Stafford (2012)	Compliance Assistance, inspections, penalties	Deterrence and cooperation	Physical Opportunity	LQG, SQG, CEG	Compliance	Violations with environmental regulations (organizational level)	Registered behavior	Existing data analysis	More than 350.000 hazardous generators	Multiple sectors	USA	Compliance assistance is associated with less violations in medium and small organizations, but not in large organizations
Thornton et al. (2005)	-	-	Psychological Capability, Automatic Motivation, Physical Opportunity	Knowledge, perceived risk of facility closure, perceived risk of detection and fine, perceived magnitude of fine, company size, profession- nalization	Compliance	Environmental protection actions	Self- reported behavior	Survey	233 firms	Multiple sectors	USA	Recall of enforcement actions and perceived risk of facility close were related to more compliance decisions
Van Duin et al. (2018)	High vs low support letter	Cooperation	Physical Opportunity	Company size, time horizon	Ethical behavior	Reporting quality (organizational level)	Registered behavior	Experiment al	4577 financial inter- mediaries	Financial services	The Netherlan ds	High-support letter leads to more compliance if firm has long-term orientation. Bigger company size is associated with more compliance.
Van Erp (2011)	Deterrence: naming and shaming vs sanctions	Deterrence	-	-	Compliance	Compliance with financial regulations (organizational level)	Intention to behave	Interviews	40 compliance professio-nal and representa- tives	Financial services	The Netherlan ds	Deterrence through sanctions is related to less compliance. Naming and shaming is related to more compliance.
Van Stekelenburg et al. (2023)	-	-	Psychological Capability, Reflective Motivation, Social Opportunity,	Knowledge, personal norm, negative social norm, social ties	Compliance	No cartel behavior (organizational level)	Intention to behave	Survey	2125 organizations	Multiple sectors	The Netherlan ds	all independent variables predict more compliance. Personal norm is the strongest predictor.

# Physical Opportunity

Van Wingerde (2012)	Sanctions	Deterrence	-	-	Compliance	Compliance with environmental regulations (organizational level)	Self- reported behavior	Interview	40 waste companies	Public service	The Netherlan ds	Deterrence is reported to be not related to compliance
Winter & May (2001)	-	-	Reflective Motivation, Social Opportunity, Automatic Motivation, Psychological Capability	Normative, social, and calculative motivaton; awareness	Compliance	Compliance with agro- environmental regulations (organizational level)	Self- reported behavior	Survey	2265 farmers	Agriculture	Denmark	Awareness strongly associated with compliance, and positively moderates effects of motivations on compliance.