How to Adapt Chemical Risk Assessment for Unconventional Hydrocarbon Extraction Related to the Water System

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Abbreviations

1 Introduction

Unconventional oil and gas (UO&G) resources represent large volumes of hydrocarbons trapped inside relatively impermeable rock layers, making them more difficult to access than conventional resources (Elliott et al. [2017;](#page-25-0) Werner et al. [2015\)](#page-31-0). These energy sources include oil and gas from shale formations, limestone, sandstone, and coal deposits. In order to reach these formations, wells need to be drilled several kilometers deep followed by additional horizontal drilling in order to cover a larger area (Jackson et al. [2013a](#page-27-0)). Large amounts of water $(\sim 90\%)$ mixed with proppants (\sim 9%) such as sand and chemical additives (\sim 1%) (Vidic et al. [2013](#page-31-1)) are injected into the formations. For well injection in shale, some 8–19 million L of fracturing fluid is needed per well to perform one hydraulic fracture resulting in high loads of chemicals (King [2012\)](#page-27-1). While hydraulic fracturing was already developed in the 1940s (Montgomery and Smith [2010](#page-28-0)), technological advancements in directional drilling and reservoir stimulation have made the extraction of unconventional energy sources economically viable since the past few decades (Jackson et al. [2013a](#page-27-0)). Hydraulic fracturing might help to secure energy needs and is sometimes considered as a step in the transition from coal to renewable energy production (Howarth et al. [2011\)](#page-26-0). However, the extraction of unconventional hydrocarbons might also delay the development of renewable and sustainable energy policies and technologies, by competing for investments and deviating public and political attention (Howarth et al. [2011](#page-26-0)).

There is an increasing public and scientific concern about air, soil, and water contamination, due to the possible adverse health and environmental effects (Gordalla et al. [2013;](#page-26-1) Grant et al. [2015;](#page-26-2) Elliott et al. [2017](#page-25-0)). This paper focuses on the water system, where contamination might result both from chemical additives used in drilling and fracturing fluids and from components naturally present in the subsoil that are brought to the surface via drill cuttings, flowback, and produced waters (Vidic et al. [2013](#page-31-1)). These substances include heavy metals, radionuclides, brine, and hydrocarbons. The majority of studies on water contamination related to UO&G were carried out in the USA, i.e., Pennsylvania, Colorado, and Texas. Contamination after UO&G operations is reported in drinking water for manganese (Alawattegama et al. [2015\)](#page-23-2), stray gas (Osborn et al. [2011](#page-29-0)), arsenic, selenium, strontium, and total dissolved solids (Fontenot et al. [2013;](#page-25-1) USEPA [2016\)](#page-31-2). In groundwater samples after UO&G-related surface spills, benzene, toluene, ethylbenzene, and xylene exceeded drinking water guidelines (Gross et al. [2013\)](#page-26-3), and brine contamination was reported (Preston and Chesley-Preston [2015](#page-29-1)). Water contamination can occur during gas extraction activities through surface and underground spills or leaks (Vidic et al. [2013](#page-31-1)). Wastewater disposal is a concern for water quality. In the USA, wastewater treatment plants are often used; however, they are not all well-equipped to efficiently treat the unconventional wastewaters.

This might, after disposal of the treated effluents, lead to surface water and shallow groundwater contamination (Ferrar et al. [2013](#page-25-2); Butkovskyi et al. [2017\)](#page-24-0).

Chemical risk assessment is used to allow safe use of chemicals in an array of sectors and is typically done per single compound and type of use, combining information on hazardous properties with expected exposures (Van Wezel et al. [2017\)](#page-31-3). Environmental exposure scenarios are typically limited to surface water and relatively shallow groundwater. UO&G operations however have specific characteristics that might require adaptations of chemical risk assessment to properly assess the risks associated with these activities. The large number of chemicals involved might require further prioritization of these chemicals, e.g., with respect to risks for drinking water (Sjerps et al. [2016](#page-30-0); Schriks et al. [2010a\)](#page-30-1). Environmental fate processes including transformation might deviate from aboveground ones due to higher pressures and temperatures in the deep soil (Hoelzer et al. [2016\)](#page-26-4), impacting chemical risk assessment.

Here, we identify and describe uncertainties and knowledge gaps of chemical risk assessment related to unconventional drillings, assess the available exposure models in relation to UO&G, and propose adaptations where necessary and possible including attention to monitoring practices. We discuss how chemical risk assessment in the context of UO&G differs from conventional chemical risk assessment and the implications for existing legislation concerning authorization of chemicals, unconventional drillings, and water quality.

2 Chemical Assessment

2.1 Chemicals Involved and Analytical Methods

The additives used in fracturing and drilling fluid include biocides, scale and corrosion inhibitors, oxygen scavengers, cleaners, gelling agents, friction reducers, iron controls, surfactants, cross-linkers, breakers, conditioners, and clay stabilizers. The number and volume of chemicals needed depend on the local subsurface conditions and chemical properties of the water used (Vidic et al. [2013\)](#page-31-1). FracFocus Chemical Disclosure Registry (US Fracfocus [2016;](#page-31-4) Soeder et al. [2014\)](#page-30-2) is a US database that contains over 1,100 different chemicals documented to be used during hydraulic fracturing so far, including a description of their purpose. Although registration is mandatory in several US states in order to get licenses, due to property rights and trade policies in many cases, exceptions are possible (Centner and O'Connell [2014;](#page-24-1) Maule et al. [2013](#page-28-1)). The quality of the entries in this database can be improved with regard to incorrectly reported CAS numbers, the use of different names for the same chemical, spelling mistakes, etc. In Europe, the International Association of Oil and Gas Producers introduced a registry still on a voluntary basis which for the moment only contains chemicals used in Polish unconventional drilling sites (NGS [2016](#page-28-2)). Poland as the most active European state in shale gas exploration and production provides a separate chemical registry

(OPPPW [2016\)](#page-29-2). Local operators in other European countries also provide registries (NAM [2016](#page-28-3); Cuadrilla [2016;](#page-25-3) ExxonMobile [2016](#page-25-4)).

Subsurface contaminants, i.e., heavy metals, radionuclides, salts, and hydrocarbons, are mobilized during drilling and hydraulic fracturing activities (Jackson et al. [2013b\)](#page-27-2). Both drilling and hydraulic fracturing activities mobilize contaminants from the formation, and drilling mobilizes more diverse contaminants from overlying layers. There are currently no databases for subsurface contaminants, but many of the contaminants can be found in literature (Online Resource $1 - ESM$ 4; Abualfaraj et al. [2014](#page-23-3); Alawattegama et al. [2015](#page-23-2); Dahm et al. [2011](#page-25-5); Ferrar et al. [2013;](#page-25-2) Fontenot et al. [2013;](#page-25-1) Grant et al. [2015](#page-26-2); Gregory et al. [2011](#page-26-5); Gross et al. [2013;](#page-26-3) Hayes [2009;](#page-26-6) Hayes and Severin [2012;](#page-26-7) Heilweil et al. [2015;](#page-26-8) Hildenbrand et al. [2015;](#page-26-9) Hladik et al. [2014](#page-26-10); Lester et al. [2015;](#page-28-4) Maguire-Boyle and Barron [2014;](#page-28-5) Orem et al. [2014;](#page-29-3) Olsson et al. [2013](#page-29-4); Osborn et al. [2011;](#page-29-0) Preston and Chesley-Preston [2015;](#page-29-1) Tang et al. [2014;](#page-30-3) Thacker et al. [2015](#page-30-4); Warner et al. [2013a](#page-31-5), [b;](#page-31-6) Ziemkiewicz et al. [2014\)](#page-31-7).

In view of the large number of chemicals that can be involved in hydraulic fracturing activities, there is a need for advanced analytical techniques to identify chemicals present in fracturing fluid, flowback and produced waters, shallow and deeper groundwaters, and treated wastewaters. For inorganic compounds, inductive coupled plasma mass spectrometry is generally used (Chapman et al. [2012;](#page-24-2) Strong et al. [2013;](#page-30-5) Ferrer and Thurman [2015b\)](#page-25-6), although atomic absorption has also been utilized (Barbot et al. [2013](#page-24-3); Ferrer and Thurman [2015b\)](#page-25-6). Thermal ionization mass spectrometry may be used for radionuclide analysis (Chapman et al. [2012;](#page-24-2) Warner et al. [2013a](#page-31-5); Ferrer and Thurman [2015b\)](#page-25-6). Gas chromatography mass spectrometry (GCMS) may be used for organic volatile compounds, such as methane. For relatively polar organic compounds, high-resolution mass spectrometry (HRMS) may be used to perform both target and nontarget screening analysis (Hogenboom et al. [2009;](#page-26-11) Krauss et al. [2010;](#page-27-3) Ferrer and Thurman [2015a](#page-25-7), [b;](#page-25-6) Leendert et al. [2015;](#page-27-4) Schymanski et al. [2014a,](#page-30-6) [b](#page-30-7), [2015](#page-30-8)). Chemical MS analysis can provide quantification of single chemicals if standards are used and otherwise semi-quantification based on internal standard equivalents (e.g., Sjerps et al. [2016\)](#page-30-0). MS analysis is only able to detect ionizable compounds, i.e., compounds that have at least one heteroatom (e.g., N, S, O, and P). Further details on sample preparation have been described by Ferrer and Thurman ([2015b](#page-25-6)).

Nontarget screening differs from target screening in that it aims to detect all the substances present in a given sample, limited only by the analytical detection method (Müller et al. [2011\)](#page-28-6). A list of 1,386 chemicals that might be expected in the UO&G water samples has been prepared using the aforementioned databases and literature (Online Resource $1 - ESM$ 1). The UO&G suspect list provides the compound names, the corresponding chemical formulas, CAS numbers, molecular weights, and their type of use (i.e., biocide, scale inhibitor, subsurface contaminant, etc.) where possible. Chemical formulas and molecular weights are based on Sjerps et al. [\(2016](#page-30-0)), PubChem, ChemSpider, and Toxnet. For the fracturing fluid additives, purposes and additive classes were indicated based on the US FracFocus database. The accurate masses in the UO&G suspect list can be used to compare with accurate

masses of chemicals found in hydraulic fracturing-related water samples using liquid chromatography (LC)-HRMS suspect screening after which the identification can be further confirmed (Bletsou et al. [2015](#page-24-4); Hug et al. [2014](#page-26-12); Schymanski et al. [2014b\)](#page-30-7). For this purpose the list needs to be reduced to only include ionizable compounds that can be detected with LC-HRMS (Online Resource $1 - ESM$ 2; Sjerps et al. [2016\)](#page-30-0). The list is made up of 21% subsurface contaminants and 79% fracturing fluid additives (Fig. [1\)](#page-5-0). Most of the additives have multiple functions (27%) , followed by tracers (21%) and corrosion inhibitors (8%) . The other purposes (base fluid, biocide, breaker, clay control, cross-linker, friction reducer, gelling agent, iron control, proppant, scale inhibitor, surfactant) all fall below 5%. The detailed composition of the 5% other can be found in Online Resource $1 - ESM$ 5a. Some compounds were registered as "additional ingredients," without further detail on their specific function. Only 44% and 52% of the compounds of the complete and the reduced lists, respectively, are regulated in the EU (Table [1;](#page-6-1) ECHA [2017\)](#page-25-8).

Fig. 1 Composition of UO&G suspect list, including an overview of the fracturing fluid additive purposes (Online Resource 1 – ESM 5b and 6a)

	Complete	EU	LC-HRMS analyzable	EU
	list	regulated	List	regulated
Total suspects	1.386	606(44%)	462	242(52%)
Fracturing additives	1.043	473 (45%)	304	184 (61%)
Subsurface	325	133 (41%)	158	58 (37%)
contaminants				

Table 1 Suspect list compounds regulated in Europe (Online Resource $1 -$ ESMs 1 and 2)

This means that if unconventional hydrocarbons were to be extracted on a large scale in Europe, there would either be a limited number of compounds to choose from for the composition of the fracturing fluid or more work needs to be done in regulating these compounds.

Chemical mixture effects cannot be covered by chemical analysis alone (Escher and Leusch [2012\)](#page-25-9). Effect-directed analysis, using in vitro bioassays, complements the chemical MS analysis and provides insight into all bioactive chemicals (Kolkman et al. [2013](#page-27-5)). In vitro analysis provides a good base in toxicological endpoints for health risks (Arini et al. [2016](#page-24-5); Escher et al. [2013;](#page-25-10) Leusch et al. [2017;](#page-28-7) Murk et al. [2002](#page-28-8); Nelson et al. [2007](#page-28-9); Poulsen et al. [2011](#page-29-5); Brand et al. [2013;](#page-24-6) Schriks et al. [2010b](#page-30-9)). More specifically, UO&G-related chemicals have been associated with adverse developmental and reproductive effects (Webb et al. [2014\)](#page-31-8) and endocrine-disrupting effects (Kassotis et al. [2013](#page-27-6), [2015,](#page-27-7) [2016a](#page-27-8), [b\)](#page-27-9), so a hormonal-based and/or a reproductive-/developmental-based assessment of water mixtures related to UO&G operations could be of importance for detecting contamination due to UO&G activities.

2.2 Concentrations and Loads in UO&G-Related Waters

The reported concentrations of chemicals used and mobilized during UO&G operations in related water for shale gas were recently reviewed by Annevelink et al. ([2016\)](#page-24-7). Here we actualize and extend this information for other types of unconventional hydraulic fracturing (Table [2\)](#page-7-0). Figure [2a, b](#page-9-0) presents a selection of compounds measured in all three matrices, i.e., surface water or groundwater, flowback or produced water, and wastewater. An overview of reported concentrations for all compounds can be found in Online Resource 2 (ESM1). Of all of the compounds analyzed in literature, most were analyzed in flowback and produced waters (72%), followed by fracturing fluid (59%) and surface water and groundwater (59%). In addition, most compounds were measured in relation to shale gas operations (84%) , followed by coal-bed methane (53%) , and only very few were measured for tight gas and conventional gas $(11\%;$ Online Resource $2 - ESM$ 3).

Baseline data is often not ensured, which complicates conclusions on the significance of UO&G as source of contamination (Lange et al. [2013\)](#page-27-10). Generally, the highest concentrations can be found in flowback and produced waters, whereas

Water type	UO&G type	Location	Compounds measured	Reference
Fracturing fluid	Shale gas	Pennsylvania (US)	Inorganics and organics	Ziemkiewicz et al. (2014)
	Shale gas	Pennsylvania and West Virginia - Marcellus (US)	Inorganics and organics	Hayes (2009)
	Shale gas	Barnett and Appalachian shale (US)	Inorganics and organics	Hayes and Severin (2012)
Flowback/ produced	Shale gas	Pennsylvania, New York, West Virginia (US)	Inorganics and organics	Abualfaraj et al. (2014)
	Shale gas	Pennsylvania and West Virginia - Marcellus (US)	Inorganics and organics	Hayes (2009)
	Shale gas	Barnett and Appalachian shale (US)	Inorganics and organics	Hayes and Severin (2012)
	Shale gas	Colorado (US)	Inorganics and organics	Lester et al. (2015)
	Shale gas	Pennsylvania, Texas, New Mexico (US)	Inorganics and organics	Maguire-Boyle and Barron (2014)
	Shale gas	Cappeln, Damme, Buchhorst (DE)	Inorganics	Olsson et al. (2013)
	Shale gas	Pennsylvania, Indiana, Kentucky (US)	Organics	Orem et al. (2014)
	Shale gas	Pennsylvania (US)	Inorganics	Warner et al. (2013a)
	Shale gas	US	Inorganics and organics	Thacker et al. (2015)
	Shale gas	Marcellus gas wells (US)	Inorganics and organics	Ziemkiewicz et al. (2014)
	Shale gas	Marcellus shale (Western Pennsylvania - US)	Inorganics	Gregory et al. (2011)
	Coal-bed methane	Illinois, Alabama, Wyo- ming, Montana, North Dakota (US)	Organics	Orem et al. (2014)
	Coal-bed methane	Colorado, Wyoming, New Mexico (US)	Inorganics and organics	Dahm et al. (2011)
	Coal-bed methane	US	Inorganics	Thacker et al. (2015) ; Alley et al. (2011)
	Tight gas	US	Inorganics	Thacker et al. (2015) ; Alley et al. (2011)
	Conventional gas	US	Inorganics	Thacker et al. (2015) ; Alley et al. (2011)

Table 2 Overview of matrices, formations, locations, and compound types analyzed in literature

(continued)

Water type	UO&G type	Location	Compounds measured	Reference
Surface water and groundwater	Shale gas	Pennsylvania (US)	Inorganics	Alawattegama et al. (2015)
	Shale gas	Texas (US)	Inorganics and organics	Fontenot et al. (2013)
	Shale gas	Pennsylvania (US)	Inorganics and organics	Ferrar et al. (2013)
	Shale gas	Pennsylvania, New York (US)	Inorganics and organics	Osborn et al. (2011)
	Shale gas	Montana, North Dakota (US)	Inorganics	Preston and Chesley-Preston (2015)
	Shale gas	Pennsylvania (US)	Inorganics	Warner et al. (2013a)
	Shale gas	Arkansas (US)	Inorganics	Warner et al. (2013b)
	Shale gas	Marcellus gas wells (US)	Inorganics and organics	Ziemkiewicz et al. (2014)
	Shale gas	Pennsylvania (US)	Organics	Heilweil et al. (2015)
	Shale gas	Pennsylvania (US)	Inorganics	Grant et al. (2015)
	Shale gas	Marcellus shale (Colo- rado, US)	Organics	Gross et al. (2013)
	Shale gas	Barnett shale (Texas, US)	Inorganics and organics	Hildenbrand et al. (2015)
	(Un)conven- tional gas	Pennsylvania, Colorado, Maryland, Virginia (US)	Organics	Hladik et al. (2014)
	Coal-bed methane	Queensland (AU)	Inorganics	Tang et al. (2014)

Table 2 (continued)

US United States, DE Germany, AU Australia

the lowest concentrations are found in surface/shallow aquifers (Fig. [2a, b,](#page-9-0) Online Resource 2 – ESM 2a). Most studies focus on chemicals present in wastewater, followed by surface and shallow aquifers. Only few studies (Ziemkiewicz et al. [2014;](#page-31-7) Hayes [2009;](#page-26-6) Hayes and Severin [2012\)](#page-26-7) measured compounds in fracturing fluid. Although contamination in one matrix can influence a subsequent matrix, no study analyzed the whole cycle from fracturing fluid, flowback and produced water, and surface water and groundwater related to UO&G operations.

The majority of available studies focus on the US UO&G operations: only two studies are available from Australia and Germany (Table [2](#page-7-0)). Most studies reported concentrations of chemicals in water from shale gas activities (Table [2\)](#page-7-0); only few studies (Dahm et al. [2011](#page-25-5); Orem et al. [2014](#page-29-3); Thacker et al. [2015;](#page-30-4) Alley et al. [2011](#page-24-8)) relate to coal-bed methane, tight sand gas, or conventional gas-related activities.

b

Fig. 2 (continued) Fig. 2 (continued)

This attention toward shale gas is explained by its high production; in IEA member countries excluding China and Albania due to missing data, 58% of the UO&G relates to shale, while 34% and 8% relate to tight sand gas and coal-bed methane, respectively (IEA [2017\)](#page-27-11).

Generally in the found literature, target screening was used, probably missing contaminants of concern. The majority of the chemicals from the UO&G suspect list are not measured in the available literature, for only 4% information is available (Online Resource 1 – ESM 6b). So, because of this scarce data availability, it is still difficult to address the risks of UO&G for water systems (Jackson et al. [2013b\)](#page-27-2).

2.3 Monitoring and Recommendations

Routine surface water and groundwater monitoring practices are currently not designed to consider specific risks associated with UO&G operations. The Water Framework Directive (WFD; 2000/60/EC), including the Groundwater Directive (GWD; 2006/118/EC) and the Drinking Water Directive (DWD; 98/83/EC), outlines requirements for monitoring of surface water and groundwater in Europe, related to the physical, chemical, and biological water characteristics. The intensity of monitoring effort, however, varies hugely among water bodies (Malaj et al. 2014). Generally, deep (>100 m) groundwater is not monitored, while anthropogenic effects on groundwater can remain for decades (Sophocleous [2002](#page-30-10)). General water quality monitoring is not specified to chemicals related to UO&G practices or the transformation products that may be formed during the hydraulic fracturing process (Hoelzer et al. [2016\)](#page-26-4). Furthermore, Harris et al. ([2016\)](#page-26-13) highlight the difficulty in detecting spill events: the distance travelled by a contaminant strongly affects its concentration in surface water, potentially leading to very subtle concentration changes depending on the monitoring location. Burton et al. [\(2016](#page-24-9)) found that beryllium is a good indicator for evaluating UO&G-related impacts on regional groundwater quality, in the Barnett Shale formation. Such indicators could also be determined for other important UO&G formations.

We recommend regular long-term monitoring of the whole UO&G-related water cycle including baseline data in the surroundings of UO&G operations, focusing on the specific persistent and mobile chemicals used, their transformation products, and the chemicals originating from the subsoil (cf. Vidic et al. [2013\)](#page-31-1). Baseline data is needed in order to monitor changes resulting from the UO&G activities. Regular long-term monitoring ensures the timely detection of leaks after the well has been abandoned so that remediation efforts can quickly be put in place (Patterson et al. [2017;](#page-29-6) Maloney et al. [2017](#page-28-11)). Such monitoring programs could include effectdirected analysis (Brack et al. [2017;](#page-24-10) Venkatesan and Halden [2015](#page-31-9)). A significant increase in monitoring data related to a variety of geological and hydrological situations will improve our understanding of groundwater contamination related to UO&G operations (Soeder [2015](#page-30-11)). Indeed, the Commission Recommendation (2014/70/EU) on hydraulic fracturing does provide UO&G-tailored provisions about, inter alia, risk assessments, monitoring, and baseline studies, but due to its non-binding nature, its effectiveness yet remains uncertain. Therefore, in order to better implement the above recommendations and to increase compliance potential and uniformity in practices, it should be taken into consideration to include them into the general framework of EU water legislation, preferably building upon and further specifying existing soft law documents, such as Recommendation 2014/70/EU.

3 Assessment of Hazardous Properties of the Chemicals

After chemical analysis, not only a list of chemicals present in UO&G-related waters is obtained but also their concentrations. These include chemicals with high and low toxicological concern for humans and the environment. In the EU, industrial chemicals and biocides used in the fracturing fluids are registered and authorized via the REACH regulation (EC 1907/2006) and the Biocidal Products Regulation (EU 528/2012). REACH defines chemicals of concern as persistent, bioaccumulative, and toxic (PBT; EC 1907/2006 – Annex XIII REACH). For water contamination, relatively hydrophilic compounds are more problematic compared to bioaccumulative chemicals (Reemtsma et al. [2016](#page-29-7), Westerhoff et al. [2005,](#page-31-10) Sjerps et al. [2016\)](#page-30-0). Chemicals that have carcinogenic, mutagenic, and toxic reproductive properties are defined in REACH as chemicals of concern (CMR; EC 1907/2006 – Annex VI of CLP regulation). Water quality requirements are presented in the European WFD, including the GWD, and in the DWD. However, as valid for chemicals in general, most of them used in drilling and fracturing fluid are not regulated by drinking water or water quality regulations other than in a generic sense. For non-regulated chemicals provisional water quality limits based on substance specific toxicity data can be used to estimate safe exposure levels (Schriks et al. [2010a\)](#page-30-1). In absence of the latter, the more conservative and precautionary concept of thresholds of toxicological concern (TTC) can be used (Mons et al. [2013](#page-28-12); Kroes et al. [2005](#page-27-12)) as based on toxicological data from a representative set of compounds. For drinking water, this conservative value is set at 0.1 and 0.01 μg/L for organic compounds and for genotoxicant and endocrine active chemicals, respectively (Mons et al. [2013\)](#page-28-12). Provisional water quality limits, based on chemical specific toxicity data, can be orders of magnitudes less stringent (Schriks et al. [2010a\)](#page-30-1).

The toxicological information available regarding chemicals related to UO&G operations is generally limited. Elliott et al. [\(2017](#page-25-0)) noted that more than 80% of the compounds of a list of UO&G-related water contaminants and air pollutants were not evaluated as to their carcinogenicity by IARC. In the USA, 87% of all chemicals used in fracturing fluids are not assessed for chronic toxicological effects (Yost et al. [2016\)](#page-31-11). Furthermore, Shonkoff et al. [\(2014](#page-30-12)) identified the need for more epidemiological studies to assess UO&G water pollution in combination with adverse health effects among people living close to UO&G operations. This is corroborated by Stringfellow et al. [\(2014](#page-30-13)) who collected physicochemical and toxicological data for 81 fracturing fluid additives and did not find toxicological information for 30 of these chemicals.

Human and ecotoxicity are evaluated based on different endpoints, including acute toxicity tests, but also chronic endpoints such as carcinogenicity, mutagenicity or development, and reproduction. The available toxicological information varies strongly among chemicals, e.g., regarding the number of species tested, the endpoints studied, the duration, and pathways of exposure. Not all toxicological data available in the dossiers for registration and authorization is available in open literature and databases. If hardly any toxicological information is available, risks can be estimated using QSAR or read-across approaches (Gramatica [2007;](#page-26-14) Lee and Von Gunten [2012;](#page-27-13) Kühne et al. [2013](#page-27-14); Scholz et al. [2013](#page-30-14)). There are several databases available for toxicological information on chemicals, e.g., Toxnet, the Hazardous Substances Data Bank (HSDB), the International Toxicity Estimates for Risk (ITER), the International Programme on Chemical Safety INCHEM Database, and OECD's eChemPortal. These databases include information from US National Toxicology Program (NTP). The International Agency for Research on Cancer (IARC) classifies carcinogenic compounds. Remaining information can be found in peer-reviewed scientific literature, using, e.g., scopus or google scholar search engines, by using keywords "toxicity, reference dose (RfD), acceptable daily intake (ADI), tolerable daily intake (TDI), no adverse effect level (NOAEL), and benchmark dose lower confidence limit for a 10% response (BMDL10)" combined with the chemical name or CAS number. The OECD QSAR toolbox can be used to fill in the gaps in (eco)toxicity data.

Table [3](#page-14-0) provides an overview of (eco)toxicological data for a selection of five chemicals with high concentrations in surface water and groundwater, fracturing and produced water, and fracturing fluid. Carcinogenic data, genotoxic data, developmental/reproductive toxicity, NOAEL, TDI, and reference doses were available for all chemicals. Benzene has the lowest reference dose, followed by naphthalene, toluene, ethylbenzene, and lastly xylene. The lowest EC50 value was taken for every chemical in order to evaluate the worst-case scenario. BMDL data was only available for a few chemicals. These results show that for these very well-known chemicals, toxicological data is generally available. EPA's Ecotox database is a good source for toxicological data in terms of completeness. However, for some toxicological data, the information is scattered over different sources.

Although concentrations of chemicals in UO&G-related wastewater generally exceed TTC values (Fig. [2](#page-9-0)), this only becomes problematic if these untreated waters come into contact with freshwater reservoirs. Almost half of the organic compounds analyzed in surface water and groundwater exceed TTC values, indicating that further detailed risk assessment is needed and risks related to the extraction of UO&G cannot be waived beforehand. Assessing the toxicological effect of mixtures is important for unconventional drilling activities because of the large variety of chemical additives or subsurface contaminants involved (Riedl et al. [2013\)](#page-29-8). It is generally accepted that the concept of concentration addition (CA) can be used as a precautious first tier to assess mixture toxicity (Backhaus and Faust [2012;](#page-24-11) SCHER

RQ risk quotient, PEC predicted environmental concentrations. The maximum concentrations reported in surface water and groundwater are used here, PNEC EC50 half maximal effective concentration, NOAEL no observed adverse effect level, RfD reference dose, TDI tolerable daily intake, BMDL benchmark dose, RQ risk quotient, PEC predicted environmental concentrations. The maximum concentrations reported in surface water and groundwater are used here, PNEC ually Illiane, *DINLI* į IEVEL, IVJ*L* predicted no effect concentration predicted no effect concentration ì,

Sources: "IARC (2017), ^bACGIH (2013), "NTP (1990), ⁴US EPA IRIS (2017), °US EPA Ecotox (2017), ^fEFSA (2017), ^sUSEPA (2006), ^hVan Herwijnen and Vos (2009), 'Zhang et al. (2010), 'DHHS ATSDR (2010), 'Baars et al. (2001), 'Mellert et al. (2007), "'Smit and Verbruggen (2012), "Navarro et al. (1992), ''DeGraeve Sources: ^aIARC [\(2017\)](#page-25-11), ^bACGIH [\(2013\)](#page-23-4), °NTP [\(1990\)](#page-28-13), ^dUS EPA IRIS ([2017](#page-31-12)), °US EPA Ecotox [\(2017](#page-31-13)), ^fEFSA (2017), ^eUSEPA (2006), ^hVan Herwijnen and Vos ([2009](#page-31-14)), *'Zhang et al.* ([2010](#page-25-12)), ¹DHHS ATSDR (2010), ¹Baars et al. ([2001](#page-24-12)), ¹Mellert et al. ([2007](#page-28-14)), ^mSmit and Verbruggen ([2012](#page-30-15)), ⁿNavarro et al. ([1992](#page-28-15)), ^oDeGraeve et al. (1982) et al. [\(1982](#page-25-13)) SCENIHR SCCS [2012](#page-29-9)). A mixture made up of the organic compounds among the five highest reported concentrations in surface water/groundwater, flowback/production water, and fracturing fluid represents a high risk quotient (RQ) of 70.28 (Table [3\)](#page-14-0). Except for naphthalene, all of the chemicals have RQs higher than 1, indicating a risk, toluene showing the highest RQ. This calculation is based on a realistic worst-case scenario, with maximum reported concentrations in surface water and groundwater, as well as minimum reported EC50 used. An assessment factor of 1,000 was applied. A comparable PEC-/PNEC-based risk assessment has also been conducted by Butkovskyi et al. (2017) (2017) for a selection of commonly used organic chemicals in UO&G-related operations. They identified a number of potentially harmful compounds from the shale formation (polycyclic aromatic hydrocarbons, phthalates), from the fracturing fluids (quaternary ammonium biocides, 2-butoxyethanol), and as a result of downhole transformation (carbon disulfide, halogen).

4 Exposure

Chemicals having hazardous properties will only lead to risks if humans or ecosystems are exposed. To estimate exposure, both the emission rates and the chemical fate processes are important. However, no specific exposure scenarios toward groundwater aquifers exist for UO&G-related activities. Human errors in various stages of the life cycle of UO&G production play an important role in these exposure scenarios. Surface water and groundwater contamination might occur at the surface via accidental spills or in the subsoil via leaks (Gordalla et al. [2013](#page-26-1)) due to structure integrity problems or human errors. Surface spills can affect surface waters and shallow aquifers via infiltration or direct leaching. Underground leaks can affect aquifers via migration through artificial and/or natural faults and fractures. Spills and/or leaks related to human error occur mainly due to insufficient cementing, leaking connectivity, and blowouts (Table [4](#page-16-0)). Accidental surface spills do not seem to impact groundwater systems but do however impact surface waters (Harkness et al. [2017](#page-26-16)). Emission of the UO&G-related chemicals highly depends on failure probabilities. These can be estimated for surface or near-surface spills and leaks by considering publicly available data on spill occurrences and released volumes from the USA. Failures and consequently leak volumes occurring deep underground could be underreported in these databases due to the lack of monitoring at these depths, even though monitoring of pressure decreases might be ensured. Due to the scarcity of UO&G-related operations in the EU, there is little information available on spill frequencies and volumes for the European situation, meaning that related studies must rely on US databases. Identification of failures related to human error and their frequencies and spill/leak volumes from 2010 to 2015 are summarized in Table [4](#page-16-0). The data is based on publicly available US governmental databases (NRC [2014;](#page-28-16) COGC [2014;](#page-25-14) OCD [2014](#page-28-17); PADEP [2014](#page-29-10); RRC [2014\)](#page-29-11). The failure probability ranges were determined by relating the number of incidents to

Table 4 Spill/leak probabilities and spill volume estimates based on US publicly available databases (2010–2015): National Response Center (NRC), Colorado Oil and Gas Commission (COGC), Oil Conservation Division (OCD), Pennsylvania Department of Environmental Protections (PADEP), and Railroad Commission Texas (RRC)

Contamination		Frequency (%/well/	
pathway	Fluid released	year)	Average spill volume (m^3)
Surface spill	Drilling mud	$0.005 - 2.8$	294 ± 185.7
	Fracturing fluid	$0.02 - 0.1$	24 ± 28
	Produced water	$0.02 - 4.4$	12 ± 29.1
	Oil-based fluid	$0.05 - 2.8$	1 ± 6
Blowout	Drilling mud	0.004	185 ± 256
	Produced water	$0.0002 - 0.01$	$3,206 \pm 7,843$
	Oil-based fluid	$0.002 - 0.01$	49 ± 243
Leaking connectivity	Drilling mud	0.01	43 ± 50
	Produced water	0.2	12 ± 26
	Oil-based fluid	0.1	6 ± 14
Corroding well	Oil-based fluid	$0.05 - 0.7$	9 ± 20
casing	Drilling mud	$0.001 - 0.004$	4 ± 4
	Produced water	$0.002 - 1$	11 ± 41
Insufficient cementing	Not specified	1.6	Not specified

the active wells in the relevant time frame and area for each database. The spill/leak volumes were calculated by multiplying the average reported spill volume with the minimum and maximum failure probability. Insufficient cementing (irrespective of the fluid) appears to be the main reason for the occurrence of failures, followed by oil-based fluids released due to leaking connectivity. Blowouts are the least frequent reason for failures; however, the associated average spill volume is the highest of all the studied mechanisms. Leaking connectivity and corroding well casing are the contamination pathways that result in the least fluid spilled. Furthermore, O'Maloney et al. ([2017\)](#page-28-11) looked into spill frequencies and volumes relating to the type of fluid for different US member states. They found that the main fluids of concern are UO&G-related wastewater, crude oil, fracturing fluid, and drill waste. While crude oil is responsible for the highest frequency of spills, it has the second lowest related spill volume. Fracturing fluid has the lowest spill frequency but the highest spill volume. Patterson et al. ([2017\)](#page-29-6) mainly studied the US spill rates related to the well life and their causes. 2–16% of wells report yearly spills, and 75–94% of spills occur in the first 3 years of well life. Storage and pipeline transport were responsible for 50% of the reported spills.

During wastewater production, most of the injected fracturing fluid (92–96%) remains in the subsurface formation (Kondash et al. [2017](#page-27-15)). Most of this water resides in the shale matrix, and only a small portion goes into surrounding fractures (O'Malley et al. [2015\)](#page-28-18). The chemical fate of the UO&G-related chemicals in the water system depends on their physicochemical characteristics and the circumstances in the matrix. For inorganics pH, oxidation state, presence of iron oxides, soil organic

matter, cation exchange capacity, and major ion chemistry are important. Their transport is governed by physical flow processes (advection and dispersion), sorption, and precipitation (USEPA [2015](#page-31-16)). Effects and impacts of organic substances may be altered by chemical degradation and other loss processes, e.g., sorption, oxidation, volatilization, etc. (USEPA [2015;](#page-31-16) Escher and Schwarzenbach [2002](#page-25-15); Schnoor [1996\)](#page-29-12). Some parameters are especially important when looking into chemical fate and transport in water systems. The *n*-octanol-water partition coefficient (log K_{ow}) relates to the accumulation in biological organisms and sorption to organic matrices as expressed by the soil organic carbon-water partition coefficient (K_{α}) . Degradation half-lives describe the persistence of the chemicals and their susceptibility to (bio) degradation. Furthermore Henry's law constant describes volatilization. Again, databases are available that list or estimate these parameters such as EPISUITE, SPARC, or OECD's eChemPortal. For predicted parameters inorganic compounds fall outside the estimation domain (Gouin et al. [2004\)](#page-26-17), and estimations might be inaccurate.

Current conceptual box models such as QWASI (Mackay et al. [2014\)](#page-28-19) or SIMPLEBOX (Hollander et al. [2016\)](#page-26-18) describe chemical fate in surface waters or shallow groundwater. Surface exposures can be modeled, but they do not take into account specific routes involved in UO&G operations. As described above, UO&Grelated exposures can originate from multiple sources, making it important to consider all the different exposure paths. Furthermore, a chemical deep underground will be subjected to high temperature (up to 200° C), high pressure (above 10 MPa), and high salinity (TDS: 100,000–300,000 mg/L), which might alter chemical behavior (Kahrilas et al. [2016\)](#page-27-16). Increasing temperatures generally lead to higher solubility and reduced sorption (Huang [1980](#page-26-19); Mackay [1980\)](#page-28-20). Higher temperatures will also affect the degradation rate and up to a maximum temperature reduce half-lives (Klein [1989\)](#page-27-17). There is not much information on chemical behavior under these conditions, except for glutaraldehyde (GA; Kahrilas et al. [2014,](#page-27-18) [2016\)](#page-27-16). Kahrilas et al. [\(2016](#page-27-16)) found for this one chemical that the main conditions impacting chemical fate are temperature, pH, and salinity, whereas pressure was not found to be important. High temperatures and/or alkaline pH caused GA to rapidly autopolymerize and eventually precipitate, whereas high salinity inhibited GA transformation.

5 Discussion and Conclusion

5.1 Reducing Risk by Adequate Wastewater Management and Technological Innovation

Wastewater management is a critical stage of the water life cycle of UO&G production that can lead to environmental contamination (Camarillo et al. [2016;](#page-24-13) Kondash et al. [2017](#page-27-15)). Therefore, proper management is crucial in order to reduce the risks associated with UO&G operations. Wastewater in the USA is typically made up of 4–8% of injected fracturing fluid and 92–96% of naturally occurring formation brines, whereby 20–50% of the total produced wastewater is generated during the first 6 months of an active well (Kondash et al. [2017\)](#page-27-15). Waste from drilling and fracking operations is typically stored in open air impoundments or in closed containers, to either be recycled for reuse or to be disposed via thermal treatment (incineration, pyrolysis, gasification), bioremediation, composting, or deep-well injection (Zoveidavianpoor et al. [2012](#page-31-17); Boschee [2014](#page-24-14); Camarillo et al. [2016;](#page-24-13) Butkovskyi et al. [2017\)](#page-24-0). Wastewater management plans depend on regulations, cost, technology performance, location, and disposal alternatives (Gregory et al. [2011\)](#page-26-5). Reinjection options are the cheapest and therefore also the most used management possibility, depending on a state's regulations (Clark and Veil [2009\)](#page-24-15). However, due to the small number of adequate disposal wells in the USA and increasing stress on water availability in some areas, the need for wastewater reuse becomes more urgent. Consequently, the need for adequate treatment facilities gains importance, although the treatment technologies are challenged by the high salt content. Treated wastewater could be applied to roads for deicing and dustsuppression purposes (Warner et al. [2013a](#page-31-5)). Camarillo et al. [\(2016](#page-24-13)) and Butkovskyi et al. ([2017\)](#page-24-0) thoroughly describe the problems encountered related to wastewater treatment and possible solutions. More technological advancements are needed in wastewater treatment in order to promote reuse through efficient contaminant removal and cost reduction (Butkovskyi et al. [2017\)](#page-24-0). Moreover, geotextiles and geosynthetics can be used at drilling sites to control surface failure probabilities and contamination effects, after spills have occurred (ter Heege et al. [2014\)](#page-30-16). These are permeable fabrics, which are able to separate, filter, reinforce, protect, and drain wastewater from the surrounding environment. These products are readily available, but their use is not widespread (ter Heege et al. [2014\)](#page-30-16). Underground leaks can be controlled by minimizing upward migration of contaminants, by keeping a minimum distance of 1.6 km between the bottom of the aquifer and the horizontal drill line (US EPA [2015](#page-31-16)).

5.2 Identified Knowledge Gaps and Uncertainties

There are several knowledge gaps and uncertainties that have been identified relating to the lack of evidence-based research, monitoring guidelines, available information on compounds, environmental fate models, and legislation. The number of publications that chemically characterize UO&G-related water systems is limited. Most of the studies focus on shale gas in the USA and only a select few on coal-bed methane and tight sand gas. There is also limited research on chemical risk assessment of conventional oil and gas recovery (Alley et al. [2011;](#page-24-8) Thacker et al. [2015;](#page-30-4) Afenyo et al. [2017\)](#page-23-5). This is important for comparison reasons and would provide insight into whether the risks related to unconventional activities are in fact higher than those related to conventional activities. Chemical characterization studies of UO&G-related waters are generally based on target screening and do not consider the whole UO&G-related water cycle (i.e., fracturing fluid, flowback/produced water, groundwater). Additionally, there are no databases on subsurface contaminants that may be mobilized during UO&G operations, and the chemical registration of additives can be improved in FracFocus (USA). However, literature on subsurface contamination can be found. Registration of UO&G fracturing fluid chemicals in the EU is still on a voluntary basis. Furthermore, the guidelines for water quality monitoring are not specified for adequate risk assessment for unconventional operations. As long as UO&G-specific guidelines have not been set, an effect-directed assessment may provide a better insight into the risks to environmental or human health of UO&G-related waters. Moreover, despite "good intentions" such as the Commission Recommendation 2014/70/EU, baseline monitoring is generally not ensured, and due to limited access to the deep underground and high costs, there is limited data available on deep underground failures, which makes it difficult to assess failure probabilities and ultimately the associated risk. In addition, only a small proportion of chemicals used in fracturing fluid has been evaluated as to their chronic toxicity, meaning that regulation and authorization of chemicals need to be updated. Moreover, there is limited information available on changes in chemical behavior under downhole conditions, which can be important when assessing the environmental fate of chemicals accidentally released into the deep underground. As a result the available environmental fate models do not allow to determine environmental fate in such a situation.

Also research in the field of risk assessments from a regulatory perspective shows important gaps. Environmental legislation is found at various institutional levels, including the international, regional (e.g., EU), national/federal, and subnational (e.g., state, supra-local, and local) levels. Neither at the international level nor at the US federal and the EU levels, specific regulations for UO&G-related activities are in place to protect environmental and human health (Geraets and Reins [2016](#page-25-16); Centner and Petetin [2015](#page-24-16); Lange et al. [2013](#page-27-10)). Instead, both in the EU and the USA, there is a vast body of general legislation that is or can be applicable to UO&G operations. However, at the US federal level, the oil and gas industry, mainly on the basis of the Energy Policy Act of 2005, benefits from exemptions from several major federal environmental statutes, including the Clean Air Act, the Clean Water Act, and the Safe Drinking Water Act (Brady and Crannell [2012\)](#page-24-17). As a result and despite attempts of the US Congress to pass the Fracturing Responsibility and Awareness of Chemicals Act in 2013, operators seeking to conduct hydraulic fracturing are excluded from permitting well construction and chemical disclosure rules at the federal level (Grant [2016\)](#page-26-20). Thus, most relevant regulation of UO&G activities in the USA is to be found at the state level (Brady and Crannell [2012\)](#page-24-17). Indeed, some states (e.g., Pennsylvania and Texas) have adopted general and/or specific regulations on UO&G activities, including risk assessment, permitting systems, rules aiming at groundwater protection, requirements for drilling, well construction (e.g., casing, cementing) and well control, monitoring, and reporting arrangements, as well as obligations to disclose information about chemicals used during the fracturing process (Polishchuk [2017;](#page-29-13) Grant [2016;](#page-26-20) Roberson [2012\)](#page-29-14).

These regulations can be considered explicit, detailed, and well developed, albeit in some cases unclear and poorly disclosed (Polishchuk [2017\)](#page-29-13).

At the EU level, the current legal framework governing UO&G activities mainly consists of general environmental principles, directives, and regulations (Vos [2014\)](#page-31-18). Key environmental principles, listed in Article 191(2) of the Treaty on the Functioning of the European Union, are to be at the basis of the environmental legislation and policies of the EU and its member states; these are the precautionary principle (Reins [2014a](#page-29-15)), the prevention principle (Fleming and Reins [2016\)](#page-25-17), the principle that environmental harm should be rectified at source, and the polluter pays principle. Relevant directives and regulations are, inter alia, the Environmental Impact Assessment Directive (2011/92/EU), the WFD, the GWD, the DWD, the Mining Waste Directive (2006/21/EC), the Hydrocarbons Directive (94/22/EC), and the REACH Regulation and the Biocidal Products Regulation (Polishchuk [2017;](#page-29-13) Kevelam [2015;](#page-27-19) Vos [2014](#page-31-18)). However, REACH and the Biocidal Products Regulation provide specific risk assessments, but not all relevant substances are assessed, whereas other directives have included risk assessments as part of a licensing procedure or the environmental impact assessment, but these have not specifically been designed for assessing the risks related to the different stages of UO&G operations. Indeed, the European Commission has issued UO&G-tailored recommendations (Commission Recommendation 2014/70/EU), providing minimum principles or guidelines regarding, inter alia, strategic planning and assessing environmental impacts, baseline studies, installation design and construction, operational aspects, and monitoring. However, apart from its non-binding nature, it remains uncertain whether these recommendations will be effective in increasing uniformity and environmental/human health protection. At the point of, for instance, risk assessment it only refers to the general EU legislation mentioned above. At other points, this recommendation provides more tailored provisions, but these are still very generally formulated, leaving much room for interpretation. Nonetheless, formulated as an invitation to member states, the Recommendation should also be seen as an important step in the development of a more effective regulation of UO&G activities in the EU.

Lastly, although there is a large body of literature about EU environmental principles, directives, and regulations in general, there is hardly any literature to be found applying these to UO&G activities (Vos [2014](#page-31-18)). Also at the level of the member states, specific UO&G regulations are mostly absent (e.g., the Netherlands; Kevelam [2015;](#page-27-19) Brans and Van den Brink [2014](#page-24-18)) or in a very early and rudimentary stage of development (e.g., Poland; Polishchuk [2017](#page-29-13); Atkins [2013\)](#page-24-19), which means that UO&G activities are mostly regulated through general environmental, planning, and mining legislation. Moreover, legal literature on dealing with known and uncertain risks does not focus specifically on UO&G activities but mostly on uncertain risks from an economic and governance perspective (Randall [2011](#page-29-16)) or from a general liability perspective or on specific aspects such as contract law (De Jong [2013](#page-25-18), [2016](#page-25-19); Pereira et al. [2016\)](#page-29-17).

5.3 Implications for Risk Assessment and Legislation

EU and member states' "UO&G regimes" can be considered highly fragmented and at some points unsuitable and/or incomplete, particularly when it comes to regulating and monitoring the environmental risks of substances used in fracturing fluids or transformation products (Reins [2014b;](#page-29-18) also see Sects. [2.3](#page-11-0) and [3\)](#page-12-0). Therefore, further regulations should be implemented after the development of a better understanding of environmental risks related to UO&G operations (Gordalla et al. [2013;](#page-26-1) Reins [2017](#page-29-19)). For these regulations, the introduction of the provision of mandatory location-specific and phase-specific risk assessments by potential hydraulic fracturing operators is recommended as a prerequisite for a permission to conduct UO&G activities. In the UK, such a system already exists (Prpich et al. [2016](#page-29-20)). In this respect, a physics-based approach to detect and evaluate the possible risks for groundwater contamination, such as characterization of the system and migration pathways, could be implemented and used to compare risks between different sites to choose from (Lange et al. [2013\)](#page-27-10). A spatial analysis method, mapping and quantifying the environment and population at risk, could provide further insight for risk assessment (Meng [2015](#page-28-21)). Changing industrial practices have the potential to modify behavior and fate of the compounds involved and should be considered (Goldstein et al. [2014\)](#page-26-21). An evaluation of the risks for every stage of the hydraulic fracturing life cycle would allow for the prioritization and development of adequate management plans (Torres et al. [2016\)](#page-30-17). Also social acceptance and perceptions from involved groups should be considered (Torres et al. [2016](#page-30-17)). The political decisions on unconventional drillings are not only based on scientific research but also influenced by the public, which means that the perception of risk by the general public is important for regulation. Familiarity with the process and trust are the two main factors influencing social beliefs (Wachinger et al. [2013](#page-31-19)). However, a recent study found that half of the people questioned were not familiar with the process of hydraulic fracturing, and the natural gas industry was considered an untrustworthy source of information (Theodori et al. [2014](#page-30-18)). A better long-term decision making procedure could be based on an iterative process where concerned parties come together to deliberate on risks, resulting in an improved transparency and understanding by the public on UO&G-related processes and issues (Perry [2012](#page-29-21)). A holistic system of a transparent mandatory risk assessment could thus be implemented by considering site-specific data including results from previous risk assessments, social perception studies, and opinions of concerned parties (Torres et al. [2016](#page-30-17)). In addition to the actual risk assessment, it is important that risk assessment reports be up to standard. However, recently reviewed environmental impact statements produced between 1998 and 2008 were found to be of poor quality concerning environmental impact prediction and project decommissioning (Anifowose et al. [2016](#page-24-20)). Therefore, a systematic and independent reviewing of these reports is recommended in order to ensure good quality.

Rahm and Riha [\(2012](#page-29-22)) conclude that water quality requirements can be better ensured by weighing the need for energy development and for environmental health

by imposing adequate regulation. On the one hand, energy supply and water quality could be considered equally important. In this case, a flexible regime considering interests from both parties would be adequate. On the other hand, focus could be primarily on environmental and human health protection. In this case a strict precautionary principle regime would be considered as an adequate regulation. There is a need for more data in order to evaluate the risk to the water system associated with hydraulic fracturing (Gagnon et al. [2015\)](#page-25-20), and even if all the risks were identified, they can never be entirely eliminated. Such a regulation would require operators to conduct research in order to address the uncertainties and knowledge gaps related to risks of UO&G operations. Risk assessment and monitoring can, moreover, be a rich source for developing environmental fate models and updating regulative and authorizations systems, which may be at the basis of UO&G-specific (legal) guidelines for (ground)water quality monitoring.

5.4 Conclusions and Way Forward

We have identified a number of uncertainties and knowledge gaps in this paper. There is a need for more chemical-based risk assessment, especially on other types of UO&G than shale gas, and in other countries than the USA. This is important for comparative reasons and ultimately for more effective regulation of UO&G operations and the ongoing updating of authorization systems. More research is also needed to verify the applicability of current environmental fate models to UO&Grelated risk scenarios. Due to the lack of detailed UO&G-specific guidelines for monitoring, an effect-based monitoring may be implemented in relevant legislation to efficiently detect adverse effects to the surface water and groundwater systems. In view of the limited chronic toxicity data for UO&G-related chemicals, an update of regulation and authorization systems is required. The introduction of a system based on mandatory, location-specific, and phase-specific risk assessments for permissions is recommended, with a holistic approach to risk assessment, including site-specific data, previous risk assessment data, and social risk perception. Additionally, systematic and independent reviewing of risk assessment reports is encouraged to ensure a well-founded quality of information. There is no specific UO&G regulation on the federal US level and EU level but rather general legislation that is partly applicable to UO&G operations. More specific UO&G-tailored regulation could, however, be more effective in increasing both uniformity in practices and environmental/human health protection. Lastly, in view of the uncertainties related to UO&G risks, the precautionary principle may be given a more central role in UO&G regulation.

6 Summary

The present study identifies uncertainties and knowledge gaps of chemical risk assessment related to unconventional drillings, and proposes adaptations. A discussion is provided demonstrating that chemical risk assessment in the context of unconventional oil and gas (UO&G) activities differs from conventional chemical risk assessment, and this has implications for existing legislation. A suspect list of 1386 chemicals that might be expected in the UO&G water samples was drafted. The list can be used for LC-HRMS suspect screening. An overview of reported concentrations of substances in UO&G-related water is presented. Most information relates to shale gas operations, followed by coal-bed methane while only little is available for tight gas and conventional gas. The limited research on conventional oil and gas recovery hampers a comparative assessment of risks related to unconventional activities and those related to conventional activities. No study analyzed the whole cycle from fracturing fluid, flowback and produced water, and surfaceand groundwater. In the majority of studies target screening has been used, probably missing contaminants of concern. Almost half of the organic compounds analyzed in surface water and groundwater exceed the threshold of toxicological concern values, so further risk assessment is needed and risks cannot be waived. Specific exposure scenarios towards groundwater aquifers do not exist for UO&G related activities. Human errors in various stages of the life cycle of UO&G production play an important role in the exposure. Neither at the international level nor at the US federal and the EU levels, specific regulations for UO&G related activities are in place to protect environmental and human health. UO&G activities are mostly regulated through general environmental, planning, and mining legislation.

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